Adaptive Evaluation
A Technical Toolkit

IMAGO Global Grassroots

What to expect?

This technical toolkit is designed to support adaptation, innovation, and scaling in complex systems. Whether you're diagnosing a difficult development problem, designing or piloting a solution, or scaling what works, it provides a structured way to integrate reflection and learning into action. With rigorous examples grounded in real work and a proven sequence of steps, the toolkit helps you navigate change and uncertainty with clarity and evidence.
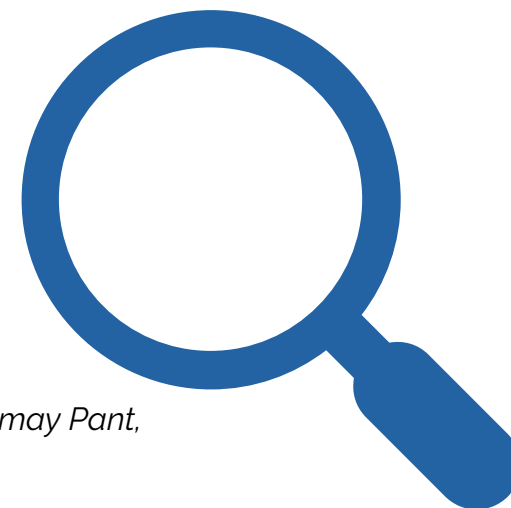
What is the purpose?

To help evaluators, researchers, and technical implementation teams within organizations strengthen their capacity to learn and adapt in complex, dynamic settings, especially when scaling impact

What is in the toolkit?

- An introduction to the principles and value of an Adaptive Evaluation
- A set of practical approaches that can be tailored to different contexts
- Guidance on when and how to use different tools

Why use this toolkit? What sets it apart?

- It **offers a simple and clear process to navigating change**—from systems diagnostics, to developing a theory of change, to testing it through process tracing, and prototyping areas for improvement

- It includes **not only what approaches to use but how to use them and when**

- Recommended **approaches are designed to handle complexity and adapt as evidence unfolds**—helping revise hypotheses and identify opportunities for experimentation

- It **brings structure to a highly nonlinear process without comprising rigor**

- It **enables participatory, empathetic engagement**

- It is **grounded not only in theory but in practical experience** of applying adaptive evaluation techniques **with 20+ organizations globally** across gender, health, education, and livelihoods sectors. All examples are inspired by, or adapted from, real development projects
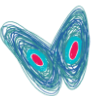
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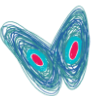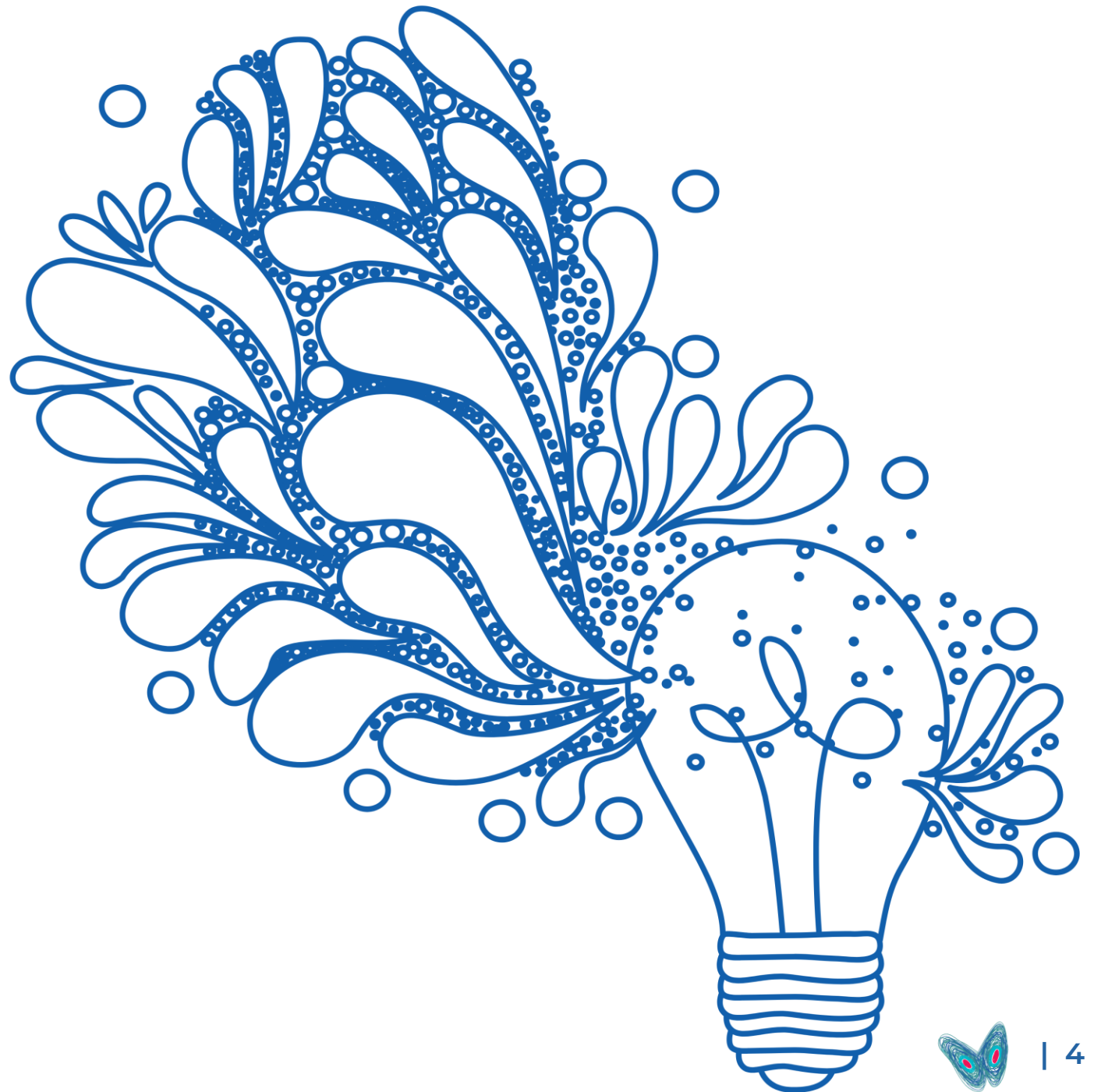
Motivation

An evaluation for organizations in innovation and scaling processes

Development isn't just the realization of positive outcomes for humanity—it's the **process of system change or transformation** that makes progress possible

Understanding **how** policies or interventions drive **change processes**—and through which mechanisms—is the real prize of an evaluation in development

Yet too often, existing evaluations (RCTs, quasi experiments) ask only if something works (statistical significance) and by how much (effect sizes)

Adaptive Evaluation reconstructs existing social science tools to guide actions that drive meaningful change, focusing on how change happens—not only what works

Innovation and **Scaling** are central **change processes** in development. **Adaptive Evaluation** is designed to support both.

Key Scaling Principles

Scaling is a journey
It often involves transformation within the system or of the system itself

Scaling takes place through stages with different requirements
Ideas → Innovation → pilots → intermediate scale → full scale

To scale, it's not enough to know what works—we must understand how it works
This process, recipe, blueprint, or generative mechanism is what can be taken to a new organization, entity, or region. The result alone is mute

Scaling must involve people closest to the experience of the problem
The poor are not 'mere spectators' but reservoirs of deep knowledge who need to be part of co-creating their own solutions for scale

Scaling happens in a complex environment
Behaviors, contexts, systems are constantly shifting and are different in new organizations, entities, or regions

Associated Adaptive Evaluation Principles

AE is a journey
It goes beyond a baseline-midline-endline and is a continuous process

AE uses a variety of tools depending on the stage of scaling up
This includes systems-based, theory-based, and iterative approaches, with qualitative and quantitative evidence informing one another

AE focuses on techniques to measure not only what works but also how it works
This can include RCT's/quasi-experiments (what works), but also includes process tracing, positive deviance (how it works and where).

AE is participatory with close links to intervention teams
Implementation and evaluation teams co-create questions of inquiry and hypotheses with beneficiaries and work as one collective unit

AE emphasizes learning over testing
Testing is a one-time activity. Learning involves repeated testing, and incorporating lessons from test into design and implementation

Why "Adaptive Evaluation"?

Organizations in innovation and scaling processes face:

- Shifting contexts, behaviors, and systems in which to navigate change

- A search & discovery process for what works and how

- Interventions that work in one entity, region, or context but not in another with the same fidelity

- Challenges in aligning interventions with political support & administrative feasibility

- Difficulties in continually capturing and applying learnings to inform decisions

- Difficulties in retaining organization values and culture as they scale

Adaptive Evaluation helps:

- Make sense and meaning of what is happening– at the level of the system, organization and people

- Notice what's emerging—beyond measuring pre-set indicators

- Examine and document processes and action, including what's working (or not), through which mechanisms, and for whom—while things are still in motion

- Engage teams, partners, stakeholders in reflection & learning from experiments and prototypes

- Inform decisions across the scaling journey and deploy appropriate tools

Why "Adaptive"?

- Development involves engaging with complex **adaptive** systems that are non-linear

- It emphasizes **continuous learning** and **iterative adaptation** to the end user's changing needs and contextual realities

- The evaluation itself is **adaptive**—methods and techniques used are intended to adapt to the nature of change and complexity of the system
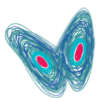
What is Adaptive Evaluation (AE)?

A set of tools and a process for systematic learning to support innovation and scaling change processes in complex systems

It builds on the theoretical foundations of **complexity and systems thinking**

The Adaptive Evaluation **Process** in **Practice**

Depending on the context and stage of scaling, an Adaptive Evaluation may follow some or all of these steps— in one or more iterations and with varying intensities for certain steps. At its core, however, any AE process must at least involve moving from a systems diagnostic to building and testing a theory of change, using a mix of tools and approaches.

Literature review of history, theories, and evidence on both the problem and solution space

Systems Mapping/ Diagnostic via participatory workshops
- FLAME for the organization level
- Actor and/or dynamic maps for system level

Building a Theory of Change derived from the system maps including hypotheses to test each intervention

Theory Testing i.e., testing hypotheses with unfolding qual+quant evidence
- Process Tracing

Prototyping For steps in ToC not working, identify solutions and experiment to see what works
- Agile for Grassroots

This is ideal but often difficult to do in practice as it requires close coordination between implementation and evaluation teams

Theory Building Updating theories of change based on evidence and change

Lessons for Scaling Up & Systems Change Scaling continuum, Meadows system leverage points

For Innovation & Scaling
Rinse and Repeat all steps

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Approaches in the AE process

Understanding change may involve testing the statistical effect of an intervention—RCTs or quasi-experimental designs are well suited and may be used for this purpose in an AE—but this is only a small part of how change occurs. Real change crucially depends on how the intervention interacts with its complex environment which requires additional methods and a broader, adaptive approach that integrates qualitative and quantitative evidence.

Systems-Based Approaches

How does the system function? What is reproducing the problem? Do we need to change the system or work within the existing system?

System Actor and Dynamic Mapping

Theory-Based Approaches
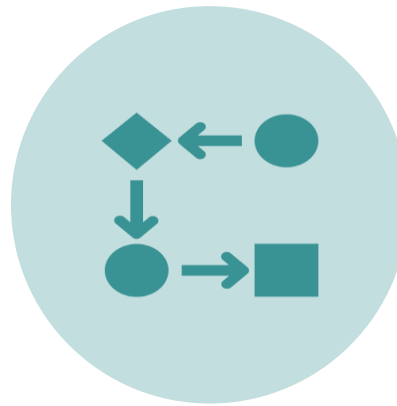
What is the Theory of Change? How does it work? Which parts work and through what mechanisms? For whom does it work?

Process Tracing

Iterative Approaches

How can the intervention design be made more responsive and improve over time as the system and context shifts?

Agile for Grassroots

The following sections delve into the 3 approaches typically used in the Adaptive Evaluation Process

System Based Approaches

Actor Mapping
Dynamics Mapping

5 Essential Questions are crucial to designing any system mapping exercise—they inform the type of mapping, the system boundaries, and the nature of inquiry in participatory workshops

1. What is the primary purpose of system mapping?

The purpose should match your learning needs and stage in the scaling journey

To diagnose **why a problem is persisting**

To **understand the role of the intervention in the overall system** and where it resides

To understand the **blockages or leverage points of a specific intervention**

To clarify and **improve the model of an intervention**

To develop non-linear **theories of (system) change**

To understand the **chosen path for scaling** or **discover new paths**

To understand **how a portfolio of interventions can help a common goal**

To **develop strategies** to build coalition for change or fundraising

To train **others to use systems tools**
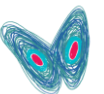
2. What is your development goal and vision?

This helps shape the mapping to be most useful to primary goals of your organization.

3. What is the key problem to address? What are the key outcomes of interest? Who are the key users/beneficiaries?

The key outcome of interest is the starting point of a systems dynamic analysis, and the key users/ beneficiaries are the starting point of systems actor mapping.

4. What are the boundaries of the system for mapping?

This defines the mapping's scope and is partly shaped by earlier questions—purpose, goals, vision, problem, key outcomes, and beneficiaries.

Practical Observation/Tip
This is a key question for system diagnosis. Boundaries may be geographic, sectoral, or thematic, but must align with the purpose of the mapping—e.g., scaling or systems change requires broader boundaries than mapping a focused intervention.

5. What level of detail is needed in the mapping?

The level of detail determines the map's complexity and should align with its purpose. For example, if the goal of the mapping is to refine an intervention, detail actors and dynamics most relevant to the intervention. Conversely, if the goal of the mapping is scaling, it may be useful to include a broader range of actors that would unlock scale, such as, government departments, community groups, or private sector entities.
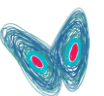
AE involves two types of system mapping. These are two prisms of examining the same **complex** system, and often complement one another
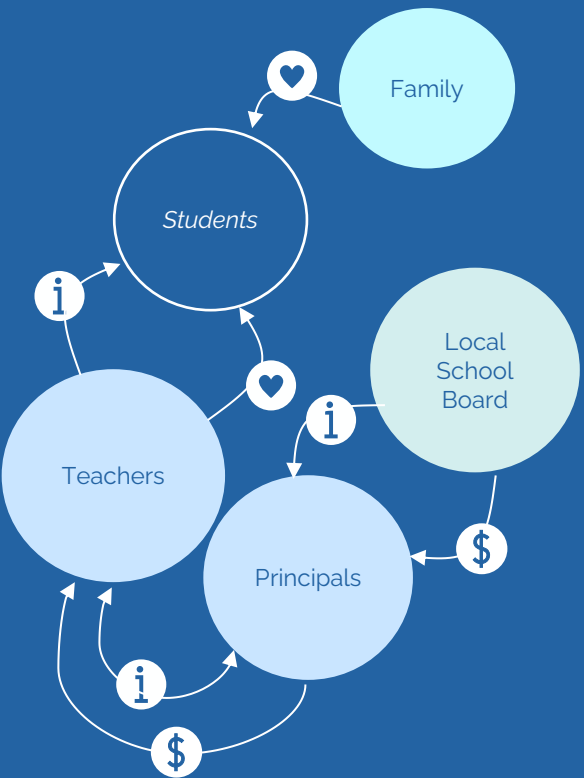
System Actor Mapping

A system actor map illustrates the **structure** of the system, highlights the **key actors & entities** relevant to the problem, maps their **inter-relationships**, and identifies the main **blockages**

System Dynamic Mapping

The system dynamic map structures the system into a set of **non-linear interconnections** between key variables, showing how **feedback loops** and multiple interactions **sustain or mitigate** the problem
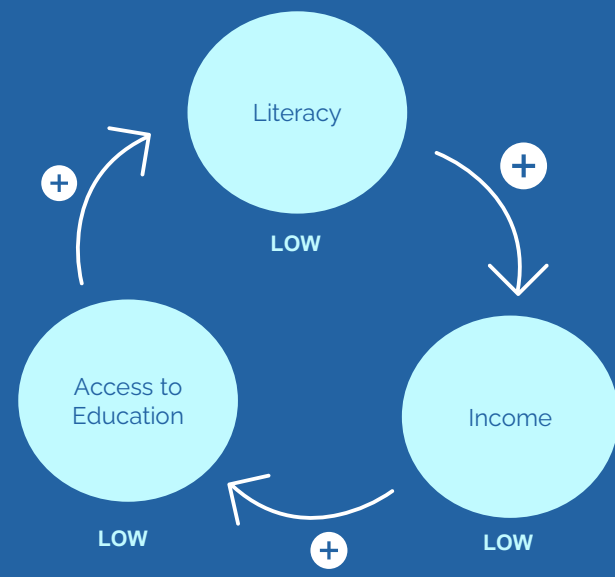
Both can be used to develop an initial **Theory of Change**

Family

Students

Local School Board

Teachers

Principals

Literacy

LOW

Access to Education

Income

LOW

LOW

Actor Mapping

How to do Actor Mapping? This is best done through a participatory workshop, preferably in-person. Actors from different levels of the system identify key stakeholders and discuss how they are connected. The group then reflects on blockages and levers for change. Insights are captured using figurines, post-its, and markers, and later digitized for further analysis.

Applications

- Understanding how a complex system truly functions in practice
- Identifying enablers and resistors to a change or intervention
- Identifying actor and intuitional level blockages and leverage points
- Discovering pathways to scale an intervention's impact
- Incorporating system thinking in an organizations approach
- Building coalitions for change
- Building strategies for fundraising

Participatory design thinking can help develop a map of relationships of actors within a system—an example from an Adaptive Evaluation of a women's empowerment government program in Bihar
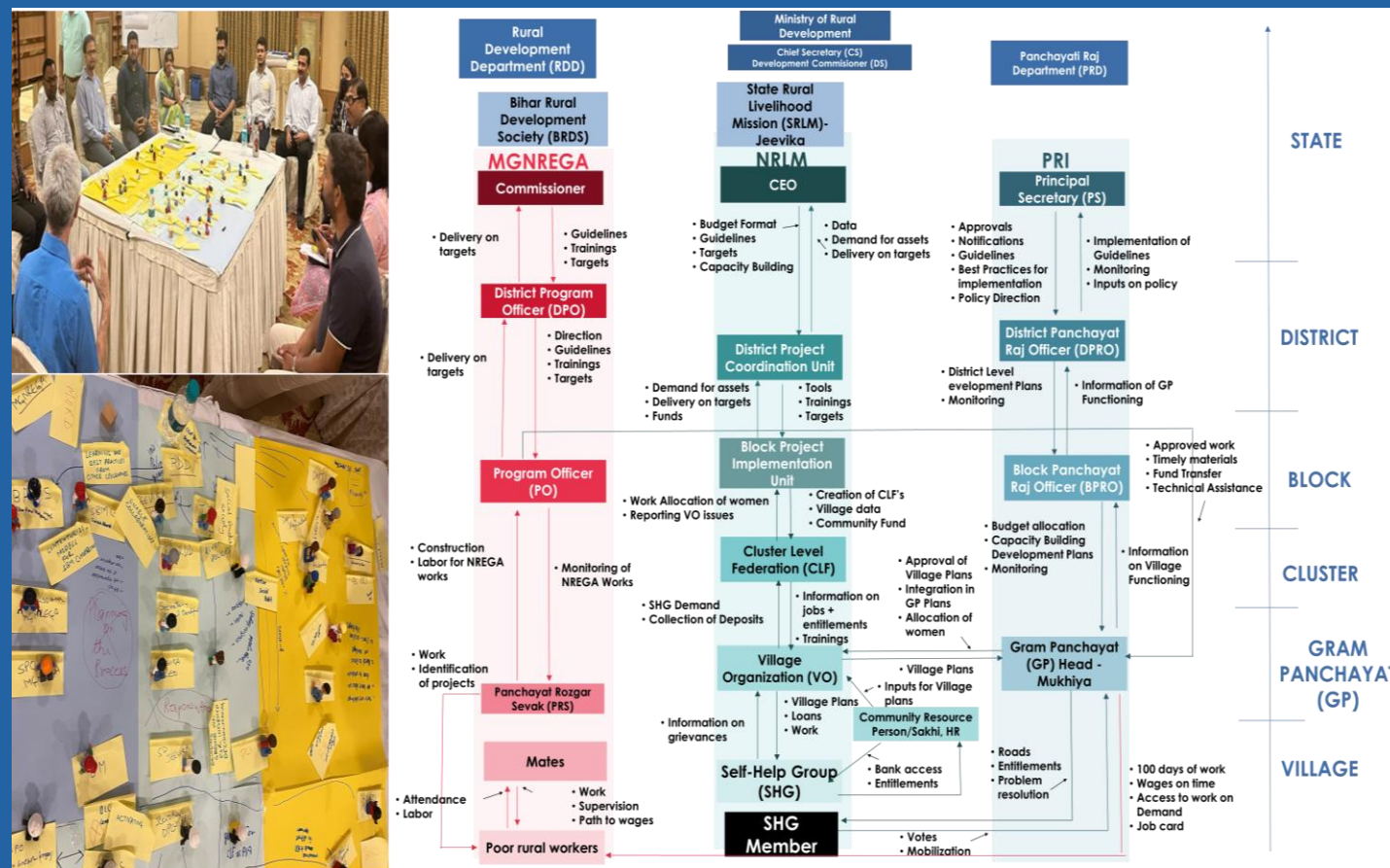
Source: Enhancing Women's Empowerment Within India's Complex Rural Development System
Based on Imago Global grassroots' work with the Gates Foundation in Madhya Pradesh

How to decide when to use Actor Mapping?
The key is to carefully consider the pros and cons relative to the purpose, context, and scope of the mapping

Pros

- Gives a visual of relevant structure of the system

- Gives a rich picture of interrelationships between actors in the system – including tensions dependencies, power dynamics and mindsets

- Allows identification of blockages and resistors of change

- Allows identification of levers and enablers for change

- It is inherently participatory and fun/insightful

- Can help identify pathways to scale

- Can be a first step in building a ToC

- Helps identify key actors to interview for different steps in a ToC (circular system interviews)

- Lends itself well to a roleplay of key actors in a specific blockage in the workshop setting

Cons

- Doesn't help identify intermediate and final outcomes and analytical/data requirements of a Theory of Change

- Workshop maps may be messy, and time is taken in digitizing maps

- Maps need updating and review

- Quality of mapping is dependent on the participation of a variety of actors from different parts of the system

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4 Steps for System Actor Mapping

Step 1 **Identify the main user/end beneficiary at the center**

Step 2 **Introduce other key stakeholders one at a time, and solicit key reciprocal obligations with existing actors & entities to complete the map**

Step 3 **Pause the mapping, step back to look at the whole map, and then reflect in the group on blockages & levers**

Step 4 (Optional) **If there is an intervention focus, this can lead to an initial theory of change**

A Short Illustrative Example

Problem: Learning deficits in reading and math due to COVID-19 in Brazil

Existing Intervention Strategy: Teaching at the Right Level (developed by Pratham)

Source: How Recife responded to the challenge of learning deficits in the post-COVID era: An adaptive evaluation of a complex intervention, Bellato et al, 2025
Based on Imago Global Grassroots' work with CAED and the Recife Department of Education in Brazil
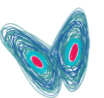
Step 1 Identify the main user/end beneficiary at the center

- Start with the user in the center as in human-centered design

- The main user should be relevant to the purpose, goals & vision of the organization and the key problem

- While facilitating, it's often useful to give the person a name, e.g., Maria, to humanize them

A circle, or **node**, represents an actor, entity or intuition

Students
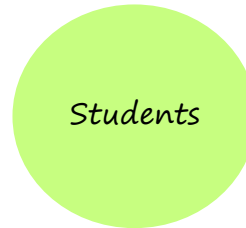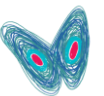
Observation/Tip:
For in-person applications, one can use figurines or legos, as the node.
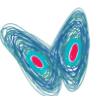
Step 2 **Introduce other key stakeholders one at a time, and solicit key reciprocal obligations with existing actors & entities to complete the map**

We typically ask the following questions to facilitate discussion and participation

- What does Maria need/want/get from the stakeholder (e.g. CAED)?
- What does the stakeholder (e.g. CEAD) need/want/get from Maria?
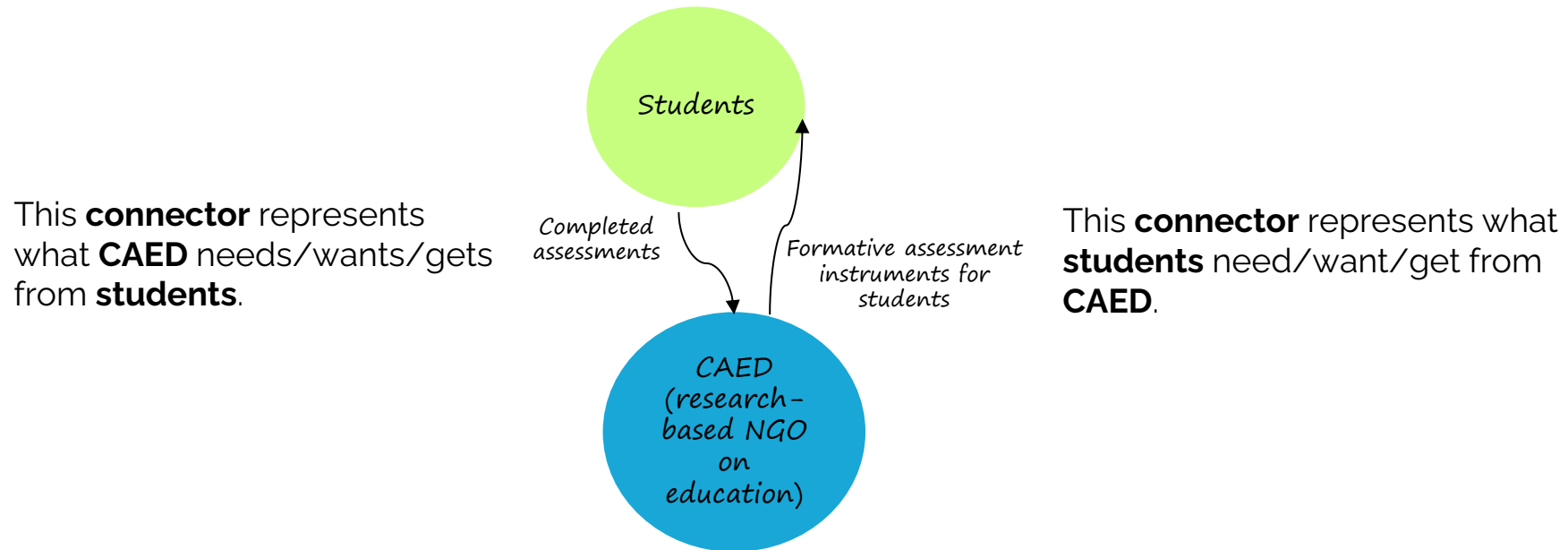
This **connector** represents what **CAED** needs/wants/gets from **students**.

Students

Completed assessments

Formative assessment instruments for students

CAED (research-based NGO on education)

This **connector** represents what **students** need/want/get from **CAED**.

Step 2 **Introduce other key stakeholders one at a time, and solicit key reciprocal obligations with existing actors & entities to complete the map**

Students

School Directors and Coordinators

Completed assessments

Formative assessment instruments for students

CAED (research-based NGO on education)

Assessment results in a digital platform to analyze performance of students

Observation/Tip:
Use node colors to show key differences—such as actor type, sector, or role. Here, colors distinguish the central actor from end beneficiaries.

Step 2 Introduce other key stakeholders one at a time, and solicit key reciprocal obligations with existing actors & entities to complete the map

Raise awareness and mobilize families about the importance of student regrouping

Teachers

Family/ Community

Proposes pedagogical interventions based on the advancement of the actions of the Learning Recomposition Plans

Informs the family about school and learning demands

Dialogue with the family to clarify the need to regroup the students, highlighting the absence of punitive or stigmatizing nature of the action.

Performs pedagogical interventions based on the Learning Recomposition Plans of the school units or students

Supports participation in activities related to the learning recomposition program

Holds meetings to analyze actions related to student regrouping

School Directors and Coordinators

Students

Collects information on student learning from monitoring reports of program actions

Collects information on student learning in the context of learning recovery actions

Department of Education, City of Recife

Develops formative assessment instruments for students

Participates in SAERE assessments

Develops technology for the implementation of SAERE, calculates and disseminates the results of the entire network on a digital platform

Publish SAERE results on a digital platform to analyze the performance of students in their schools

CAEd- a reasearch based NGO on education

Provides guidance, resources and support staff for schools to implement student regrouping actions.

Step 3 Pause the mapping, step back to look at the whole map, and then reflect in the group on blockages & levers

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The questions should be tailored to the purpose but in general **initial questions include**:

- What patterns in the system do you see?
- What are you surprised by?
- What is missing?

Step 3 Pause the mapping, step back to look at the whole map, and then reflect in the group on blockages & levers

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A **cross** represents a blockage or part of the system not working.

A central reflective activity is around blockages and levers for change, and enablers and resistors to change. Questions to ask include:

- What are some blockages (parts not working) in the system, and who are resistors to change?
- What are some levers for change (part working well that can be leveraged) in the system, and who are enablers of change?

Note each of these should be centered around the purpose

A **tick** represents a lever for change or part of the system working well.

Step 4 (Optional) If there is an intervention focus, this can lead to an initial theory of change

Intervention: Teaching at the Right Level

3 — Teachers conduct regrouping of students

2 — Schools diagnose students' learning levels

4 — Students receive teaching based on the TaRL methodology

1 — Guidelines on TaRL proposed by the Department of Education

Teachers

Raise awareness and mobilize families about the importance of student regrouping

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In this particular example, the purpose was actually to understand and improve an intervention. Some general questions to ask include:

- How does the intervention interact with the system?
- What are the intervention's touchpoints and order of interactions to ultimately benefit students?

Mapping the exact order of actions required to conduct the intervention onto the map can give an initial theory of change

Step 4 (Optional) If there an intervention focus, this can lead to an initial theory of change

Intervention: Teaching at the Right Level

1

Guidelines on TaRL proposed by the Department of Education

→

2

Schools diagnose students' learning levels

→

3

Teachers conduct regrouping of students

4

Students receive teaching based on the TaRL methodology

→

Students are able to read at the level expected for their grade level

→

Decreased learning gaps after the pandemic
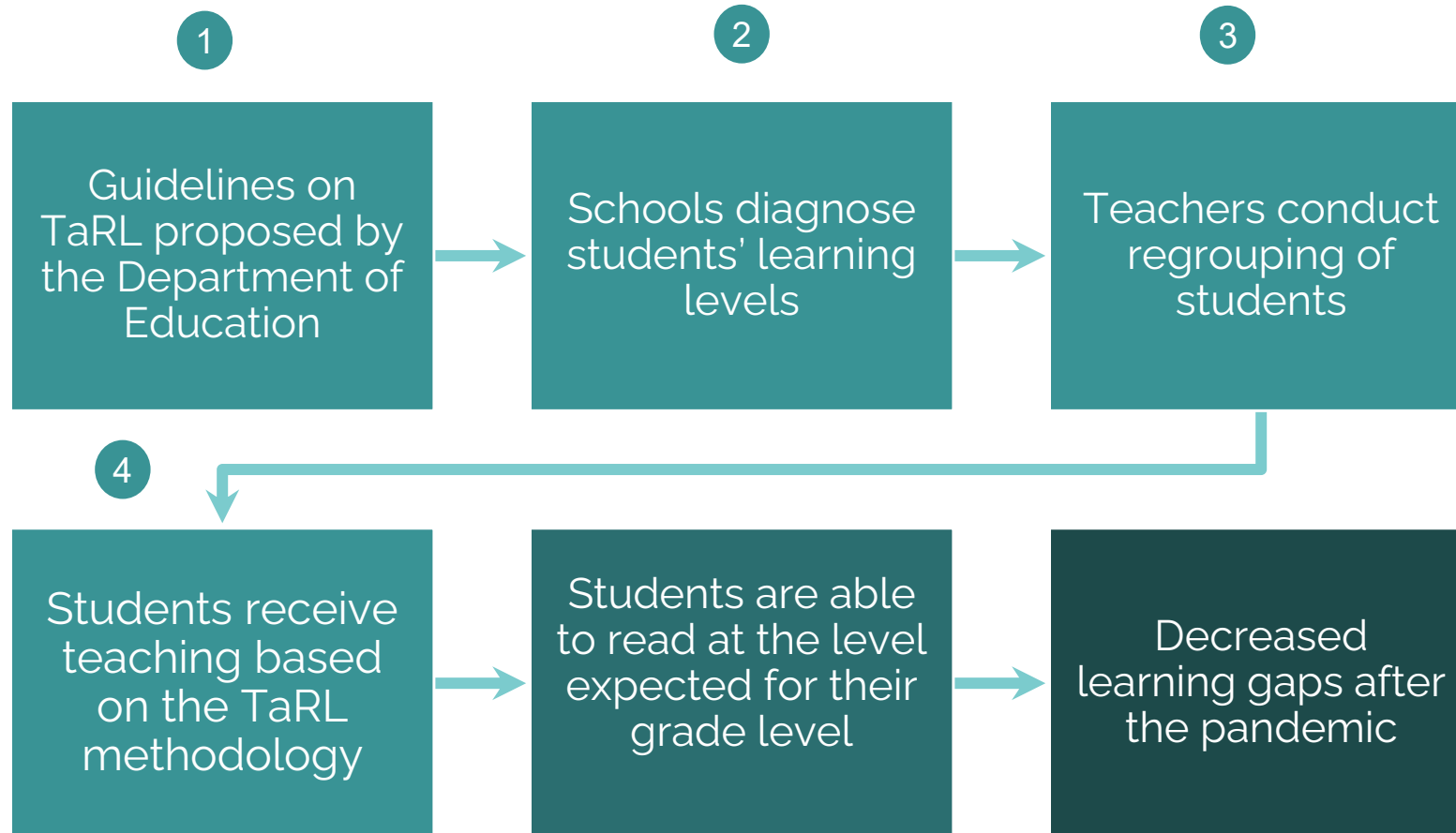
This Theory change comes from the order of steps of the Teaching at the Right Level Intervention the system map in the last slide.

It shows how different actors are involved in the teaching at the right level intervention

Dynamics Mapping

A <u>systems dynamics map</u> illustrating how participatory village planning shapes government programs, enhancing entitlements and asset creation for rural women's economic activity—drawn from an Adaptive Evaluation of a women's empowerment initiative in Madhya Pradesh and Bihar, India.

How to do Dynamic Mapping? This involves listing key outcome variables and intermediate variables associated with the problem, mapping inter-relationships between variables, uncovering feedback loops, and understanding how interventions influence those loops.

Applications

- Diagnose the problem, especially the adverse feedback loops that are perpetuating or sustaining the problem
- Understand how an intervention influences certain feedback loops and thus shifts the system
- Develop clear non-linear theories of (system) change
- Understand how a portfolio of interventions can help a common goal

Source: <u>Enhancing Women's Empowerment Within India's Complex Rural Development System</u>
Based on Imago Global grassroots' work with the Gates Foundation in Madhya Pradesh

How to decide when to use Dynamic Mapping?
The key is to carefully consider the pros and cons relative to the purpose, context, and scope for the mapping

Pros

- Gives a rich picture of key variables and how they are related

- Helps easily identify amplifying/stabilizing feedback loops explaining why root causes of the problem are so persistent in the system

- Naturally leads a simple analytic theory of change in terms of key variables

- Useful to analyze a portfolio of interventions, as opposed to single intervention

Cons

- More theoretical, less practical

- Doesn't identify tensions/dependencies between actors

- Not the best tool to find actors who are resistors/enablers to change

- The ToC produced misses important information on entities and their activities, these need to be fleshed out later

- May not be as participatory and requires some analytical experience (although it is learnable)

- Can be overwhelming to implementers and needs frequent socialization

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6 Steps for System Dynamic Mapping

Step 1 Identify key outcomes and their indicative levels

Step 2 Identify key variables for factors influencing these outcomes and their levels

Step 3 Map any known feedback loops, and develop new ones to explain root causes

Step 4 Map relationships between remaining variables

Step 5 Layer interventions to the immediate variable they affect to derive a high level Theory of Change

Step 6 Consider the leverage points the intervention affects

A Short Illustrative Example

Problem: Intimate Partner Violence (IPV) in Tunisia

Existing Intervention Strategy: A portfolio of siloed interventions for justice, security, women empowerment

Source: Scaling Up Development Impact, Guerrero, et al., 2023
Based on Imago Global Grassroots' work with a multilateral organization

Step 1 Identify key outcomes and their indicative levels

Likelihood of a IPV legal case being pursued and persisted with

LOW

Number of IPV Convictions

LOW

Step 2 Identify key variables for factors influencing these outcomes and their levels

Institutional Factors

Length and Cumbersomeness of Legal Processes

HIGH

Admin/Legal Staff Commitment to prevent delay

LOW

Likelihood of a IPV legal case being pursued and persisted with

LOW

Women trust or reassurance with police

LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action

LOW

Number of IPV Convictions

LOW

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Step 2 **Identify key variables for factors influencing these outcomes and their levels**

Institutional Factors

Length and Cumbersomeness of Legal Processes

HIGH

Admin/Legal Staff Commitment to prevent delay

LOW

Likelihood of a IPV legal case being pursued and persisted with

LOW

Women trust or reassurance with police

LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action

LOW

Number of IPV Convictions

LOW

Cultural or Religious Beliefs about resolving marital problems internally

HIGH

Societal Factors

Step 2 Identify key variables for factors influencing these outcomes and their levels

Institutional Factors

Length and Cumbersomeness of Legal Processes
HIGH

Admin/Legal Staff Commitment to prevent delay
LOW

Likelihood of a IPV legal case being pursued and persisted with
LOW

Women trust or reassurance with police
LOW

Personal Support (family, friends, spouse) to pursue legal action
LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action
LOW

Number of IPV Convictions
LOW

Awareness/ Information about legal processes
LOW

Women's Income
LOW

Women's Ability to pay for legal fees
LOW

Women's Tolerance for Violence
HIGH

Individual Factors

Women Agency/ Empowerment
LOW

Women's Dependence on Spousal Income
HIGH

Cultural or Religious Beliefs about resolving marital problems internally
HIGH

Societal Factors

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Step 3 Map any known feedback loops, and develop new ones to explain root causes

The **+ sign** indicates a positive relationship (movement in the same direction). In this case, a **high** likelihood of a legal case being pursued leads to **high** number of convictions.

Institutional Factors

Admin/Legal Staff Commitment to prevent delay

LOW

Women trust or reassurance with police

LOW

Likelihood of a IPV legal case being pursued and persisted with

+ LOW

Personal Support (family, friends, spouse) to pursue legal action

LOW

Awareness Loop

Women's Ability to pay for legal fees

Women's Tolerance for Violence

Individual Factors

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action

LOW

Number of IPV Convictions

+ **Awareness/ Information about legal processes**

LOW

+ HIGH

LOW

LOW

LOW

Women's Income

Women Agency/ Empowerment

LOW

Women's Dependence on Spousal Income

HIGH

Initial **low awareness** of legal processes reduces the likelihood of pursuing cases, leading to few IPV convictions and further limiting awareness, since few hear about such cases in the media.

LOW

Cultural or Religious Beliefs about resolving marital problems internally

HIGH

Observation/Tip
Feedback Loops are not only theoretical constructs and **must be grounded in both literature and insights from key stakeholder interviews.**

Societal Factors

Step 3 Map any known feedback loops, and develop new ones to explain root causes

Institutional Factors

Length and Cumbersomeness of Legal Processes — HIGH

Admin/Legal Staff Commitment to prevent delay — LOW

Women trust or reassurance with police — LOW

Personal Support (family, friends, spouse) to pursue legal action — LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action — LOW

Likelihood of a IPV legal case being pursued and persisted with — LOW

Income Loop via ability to pay legal fees

Number of IPV Convictions — LOW

Awareness/Information about legal processes — LOW

Women's Ability to pay for legal fees — LOW

Women's Income — LOW

Women's Tolerance for Violence — HIGH

Individual Factors

Women Agency/Empowerment — LOW

Cultural or Religious Beliefs about resolving marital problems internally — HIGH

Women's Dependence on Spousal Income — HIGH

Societal Factors

Low-income limits women's ability to afford legal action, leading to fewer IPV convictions and further reducing their agency and economic independence.

Observation/Tip
In practice, feedback loops often emerge over time through trial and error in mapping variable relationships.

Step 3 Map any known feedback loops, and develop new ones to explain root causes

Institutional Factors

Length and Cumbersomeness of Legal Processes

HIGH

Admin/Legal Staff Commitment to prevent delay

LOW

Likelihood of a IPV legal case being pursued and persisted with

LOW

The **– sign** indicates a negative relationship (movement in the opposite direction). In this case **high** women's tolerance for violence leads to a **low** likelihood of case being pursued

Personal Support (family, friends, spouse) to pursue legal action

LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action

LOW

Number of IPV Convictions

LOW

Income Loop via spousal dependence

Awareness/ Information about legal processes

LOW

Women's Ability to pay for legal fees

LOW

Women's Income

LOW

Women's Tolerance for Violence

HIGH

Women Agency/ Empowerment

LOW

Women's Dependence on Spousal Income

HIGH

Cultural or Religious Beliefs about resolving marital problems internally

HIGH

Individual Factors

Low income increases women's dependence on spouses, forcing many to endure violence for economic stability and discouraging legal action, which further erodes their agency and independence.

Societal Factors

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Step 3 Map any known feedback loops, and develop new ones to explain root causes

Institutional Factors

Length and Cumbersomeness of Legal Processes
HIGH

Admin/Legal Staff Commitment to prevent delay
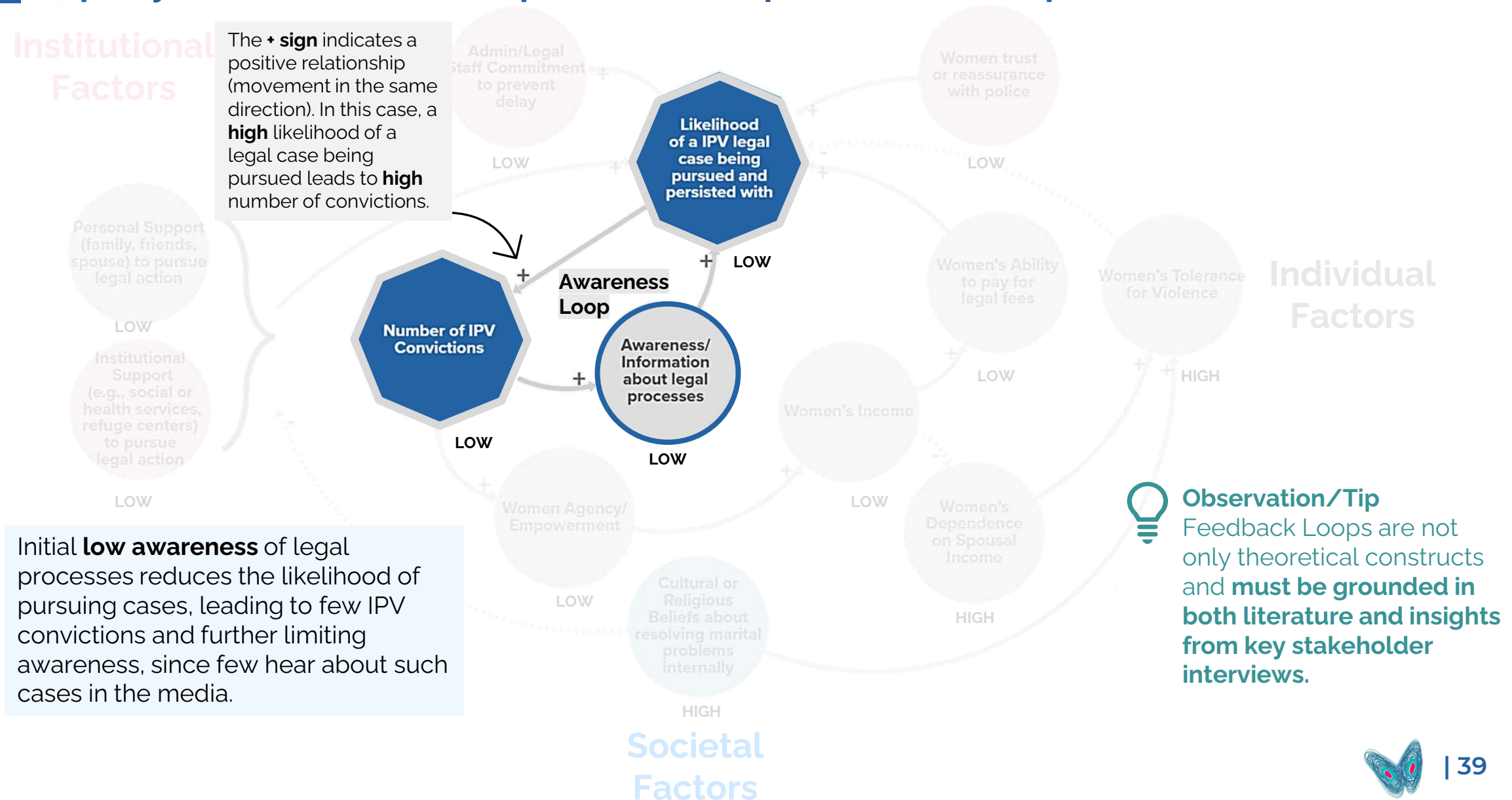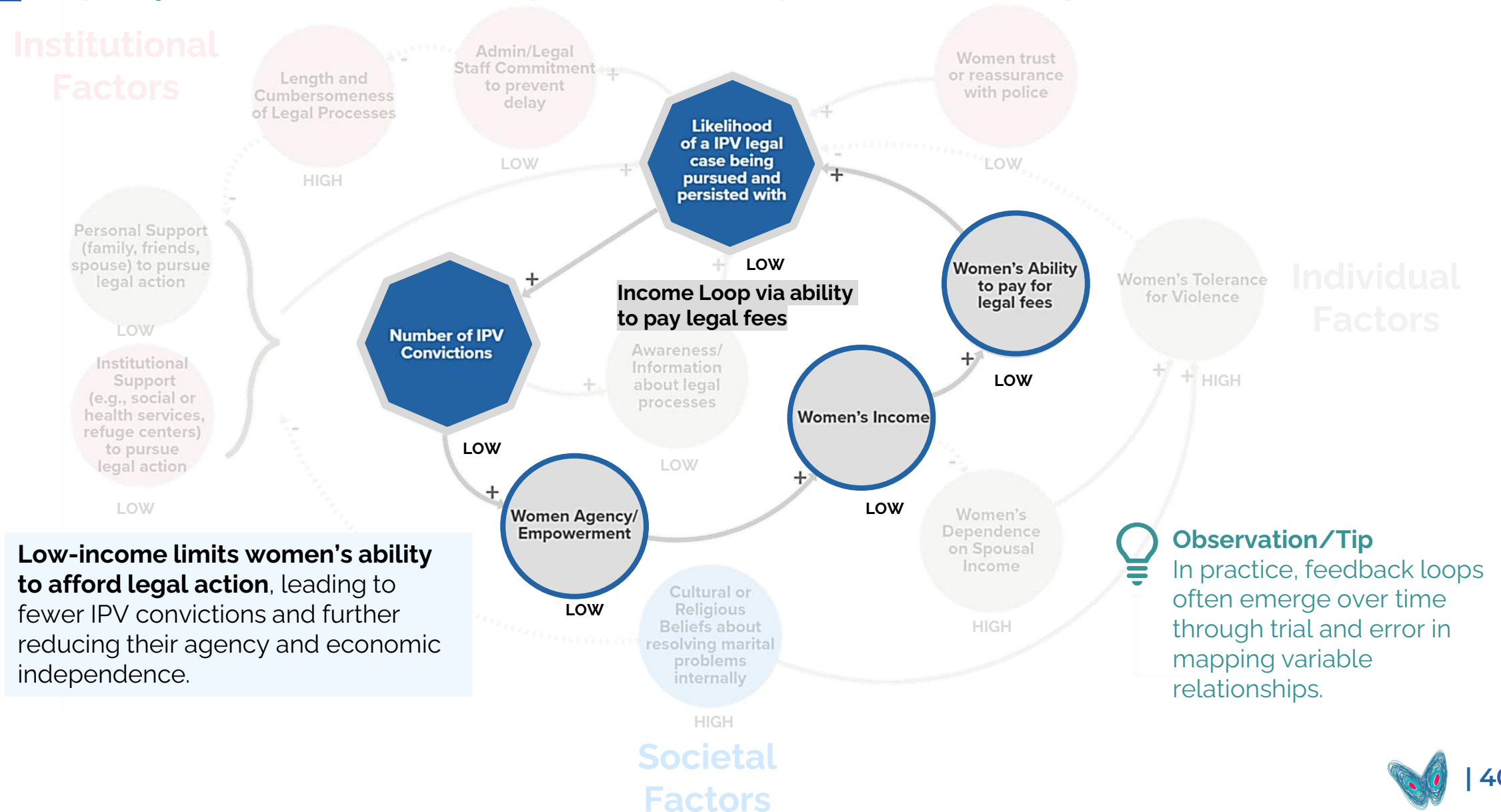**LOW**

Legal Loop

Likelihood of a IPV legal case being pursued and persisted with
LOW

Women trust or reassurance with police
LOW

Personal Support (family, friends, spouse) to pursue legal action
LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action
LOW

Number of IPV Convictions

Awareness/ Information about legal processes
LOW

Women's Income

Women's Ability to pay for legal fees
LOW

Women's Tolerance for Violence
HIGH

Individual Factors

Women Agency/ Empowerment
LOW

Women's Dependence on Spousal Income
HIGH

Cultural or Religious Beliefs about resolving marital problems internally
HIGH

Societal Factors

With cases rarely pursued, legal staff often expect withdrawals and deprioritize them, slowing proceedings, and testing patience and support of families and institutions, which further discourage legal action.

Step 4 Map relationships between remaining variables

Institutional Factors

Individual Factors

Societal Factors

Length and Cumbersomeness of Legal Processes — HIGH

Admin/Legal Staff Commitment to prevent delay — LOW

Women trust or reassurance with police — LOW

Likelihood of a IPV legal case being pursued and persisted with — LOW

Personal Support (family, friends, spouse) to pursue legal action — LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action — LOW

Number of IPV Convictions — LOW

Awareness/Information about legal processes — LOW

Women's Ability to pay for legal fees — LOW

Women's Tolerance for Violence — HIGH

Women's Income — LOW

Women Agency/Empowerment — LOW

Women's Dependence on Spousal Income — HIGH

Cultural or Religious Beliefs about resolving marital problems internally — HIGH

[Click here for the full map](#)

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Step 5 Layer interventions to the immediate variable they affect to derive a high-level Theory of Change

Institutional Factors

Individual Factors

Societal Factors

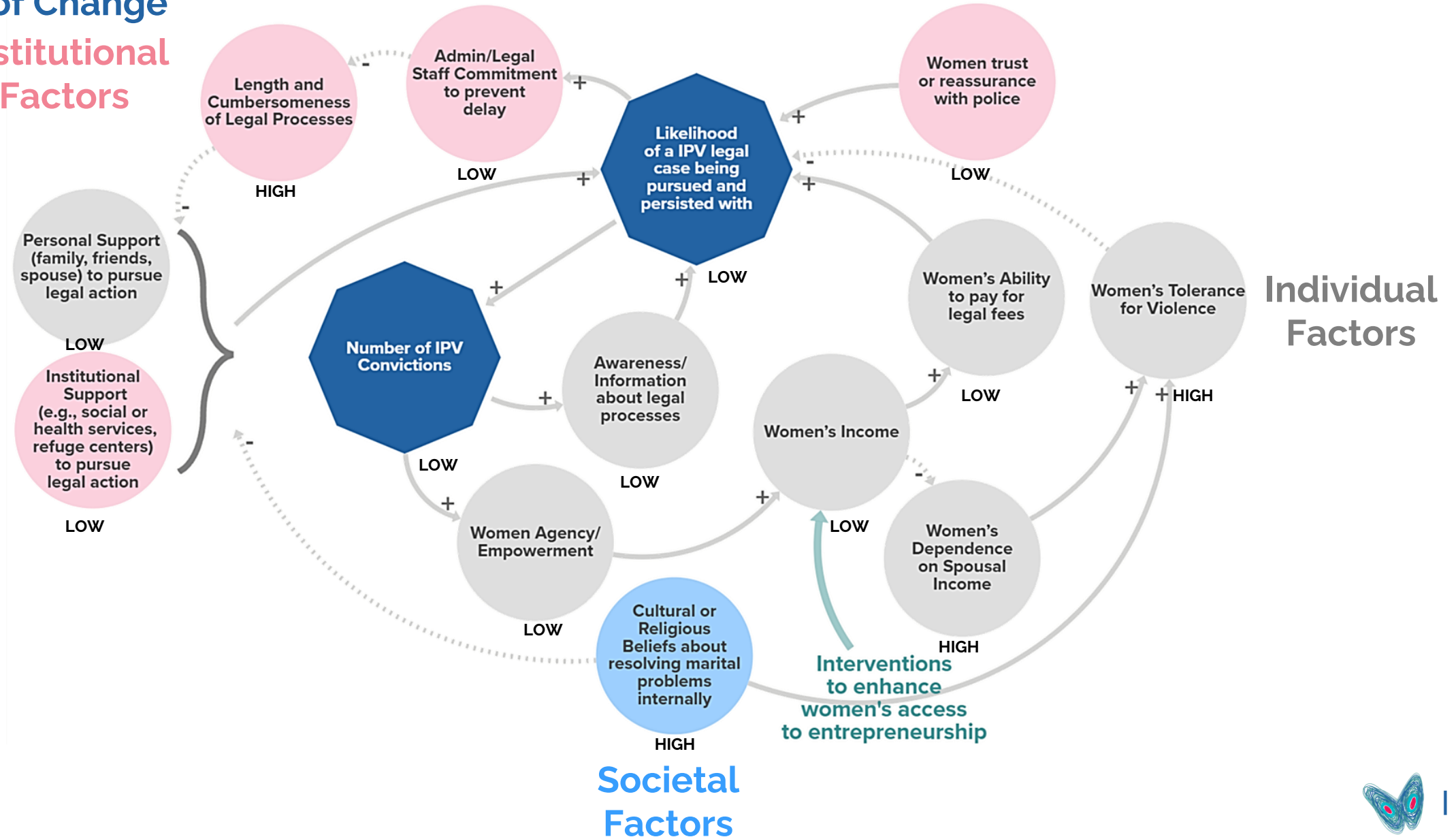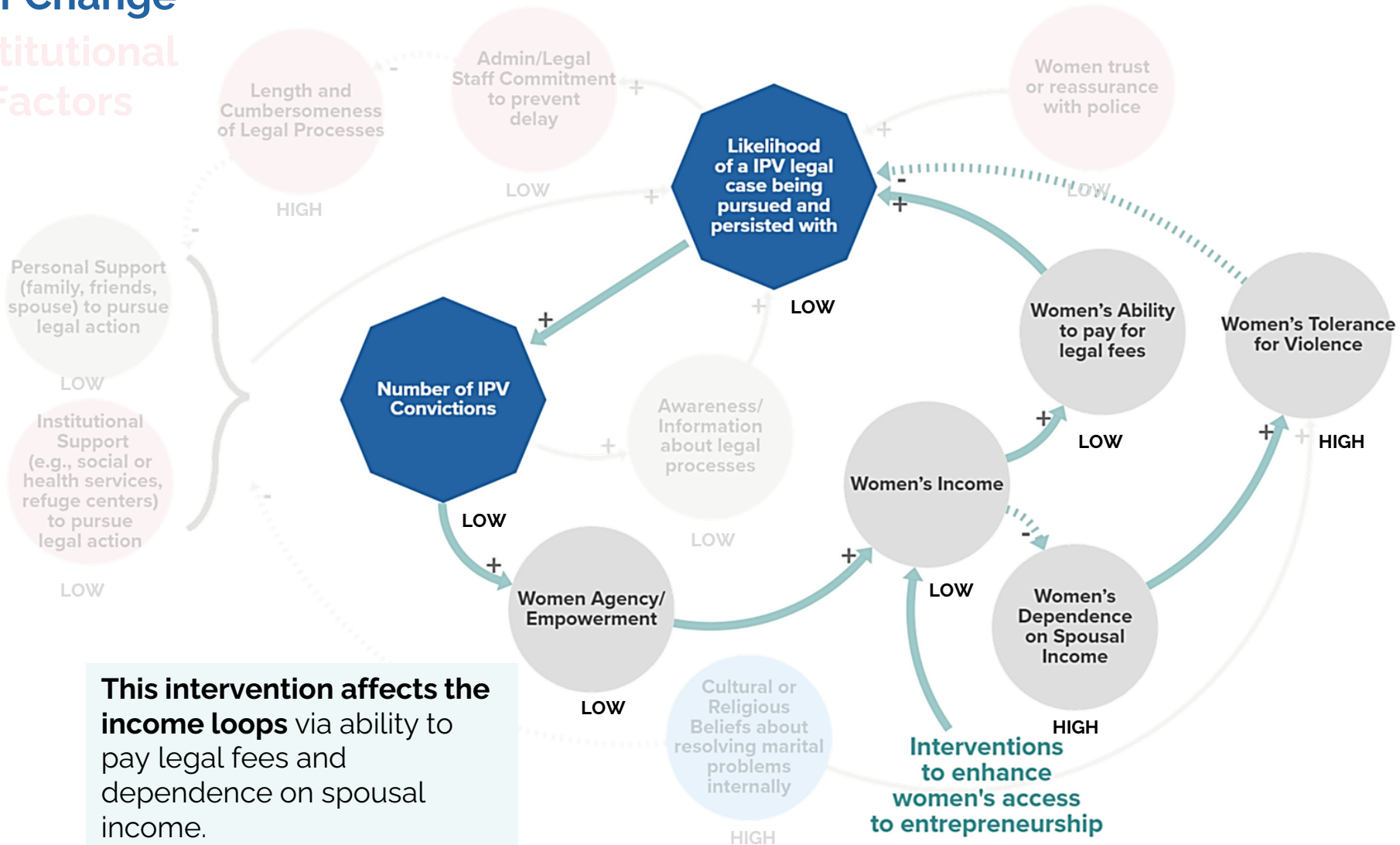# Step 5 Layer interventions to the immediate variable they affect to derive a high-level Theory of Change

Institutional Factors

Length and Cumbersomeness of Legal Processes
HIGH

Admin/Legal Staff Commitment to prevent delay
LOW

Women trust or reassurance with police

Likelihood of a IPV legal case being pursued and persisted with
LOW

Personal Support (family, friends, spouse) to pursue legal action
LOW

Institutional Support (e.g., social or health services, refuge centers) to pursue legal action
LOW

Number of IPV Convictions
LOW

Awareness/ Information about legal processes
LOW

Women's Ability to pay for legal fees
LOW

Women's Tolerance for Violence
HIGH

Individual Factors

Women's Income
LOW

Women Agency/ Empowerment
LOW

Women's Dependence on Spousal Income
HIGH

Cultural or Religious Beliefs about resolving marital problems internally
HIGH

This intervention affects the income loops via ability to pay legal fees and dependence on spousal income.

Interventions to enhance women's access to entrepreneurship

Societal Factors

Step 5 Layer interventions to the immediate variable they affect to derive a high-level Theory of Change

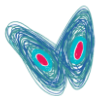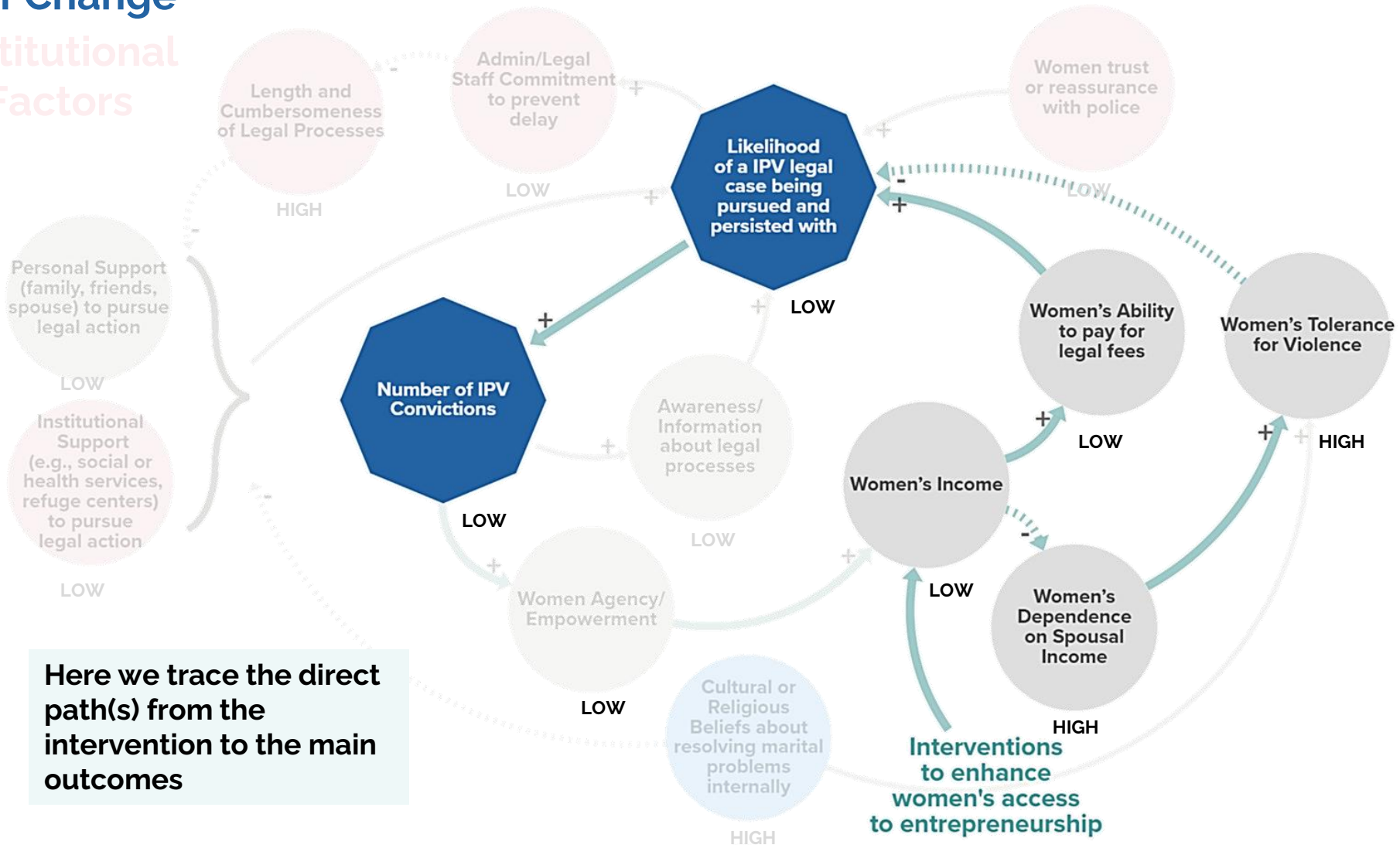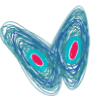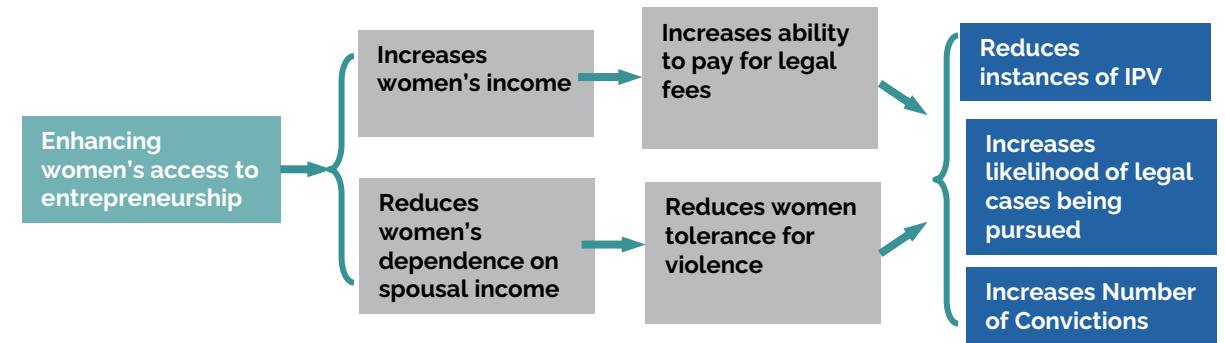**Here we trace the direct path(s) from the intervention to the main outcomes**

Step 5 Layer interventions to the immediate variable they affect to derive a high-level Theory of Change

Following the arrows from the intervention to the outcome...
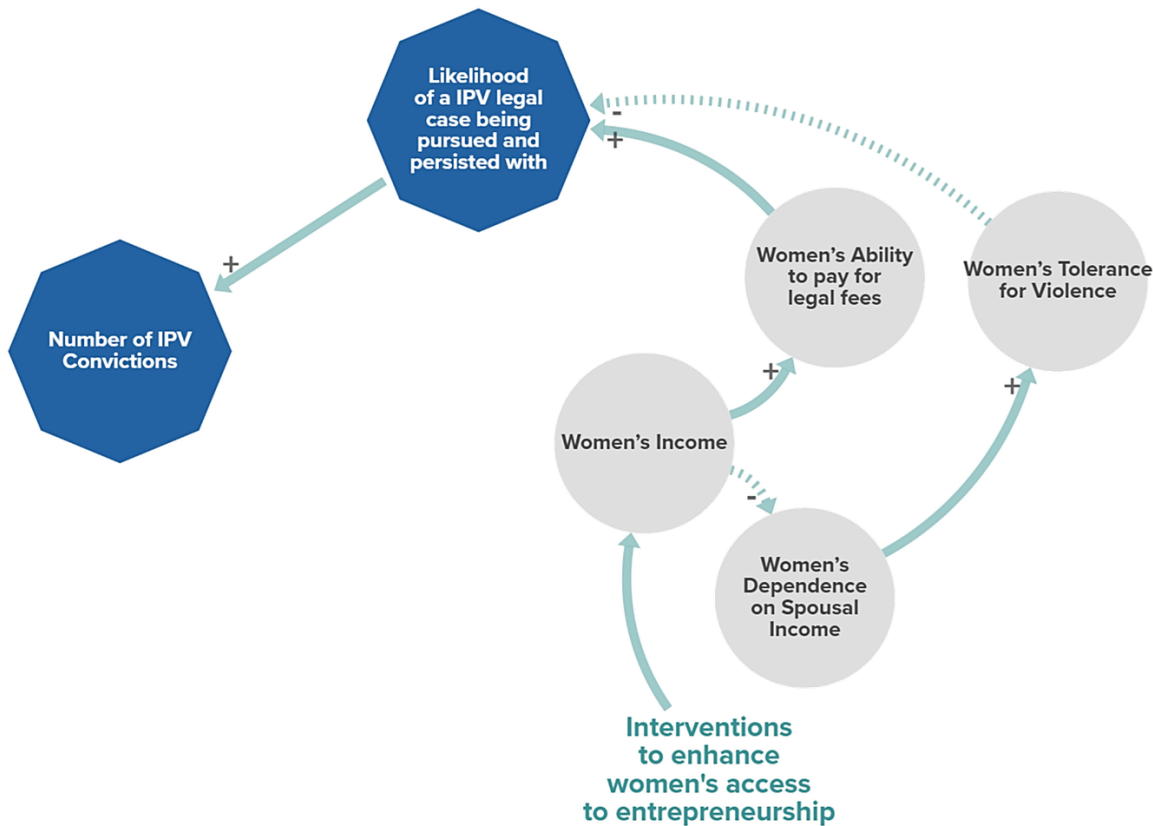
... leads to a high-level theory of change of how enhancing women's entrepreneurship reduces IPV instances

Step 6 **Consider the leverage points the intervention affects**

Adapted from Meadows (1999)

Leverage Points to intervene in a system

Transforming the system

Reforming/ changing the system

Improving the current system

Adjusting, tweaking the current system

Mindsets, Culture, Norms

Goals of the system

Institutions & Entities

Power Relations & Networks

Laws, Policies, Budgets

Information Flows

Incentives & Accountability

Cost Effectiveness

Relative Delays

Resource Flows

Targets and limits

The System

SYSTEM PARAMETERS

System Parameters, involving targets and resources, are relatively easier to implement but **have much less power to influence the system.**

SYSTEM BEHAVIORS

The **System Behavior factors**, such as information flows, incentives & accountability are the actions and interactions within the system architecture

SYSTEM ARCHITECTURE

System Architecture leverage points lay the foundational elements of the system, including its structures, power relations, and rules. **These leverage points shape system, behaviors, and responses**

MENTAL MODELS

Most fundamental are the high-level goals, and mindsets of actors in the system. System theorists view **Mental Models** as the most entrenched, and so hardest to shift, even as it **has the greatest potential for system transformation**

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Step 6 **Consider the leverage points the intervention affects**

Adapted from Meadows (1999)

Leverage Points the intervention affects

Intervention: Enhancing women's access to entrepreneurship

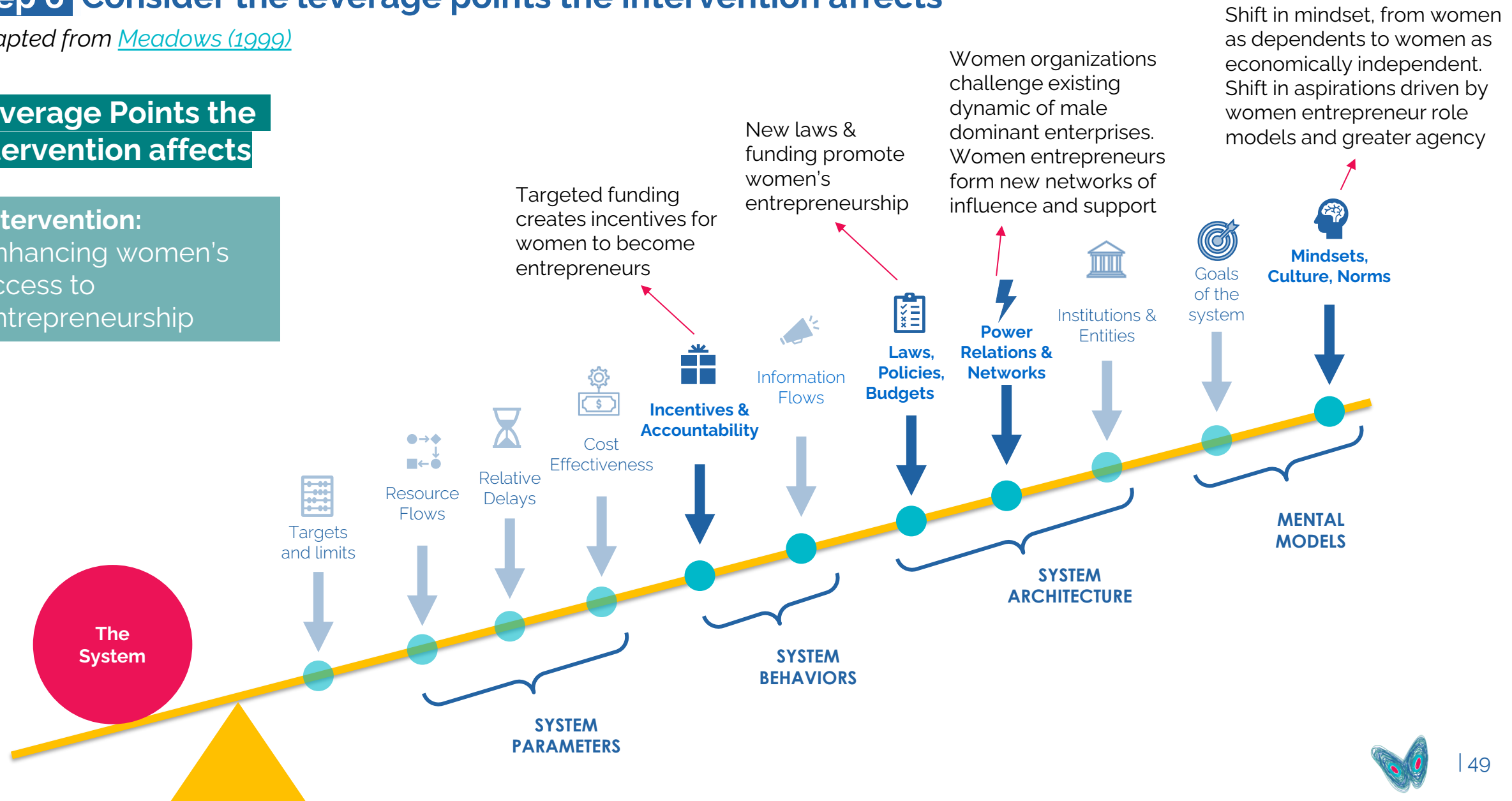Targeted funding creates incentives for women to become entrepreneurs

New laws & funding promote women's entrepreneurship

Women organizations challenge existing dynamic of male dominant enterprises. Women entrepreneurs form new networks of influence and support

Shift in mindset, from women as dependents to women as economically independent. Shift in aspirations driven by women entrepreneur role models and greater agency

Mindsets, Culture, Norms

Goals of the system

Institutions & Entities

Power Relations & Networks

Laws, Policies, Budgets

Information Flows

Incentives & Accountability

Cost Effectiveness

Relative Delays

Resource Flows

Targets and limits

The System

SYSTEM PARAMETERS

SYSTEM BEHAVIORS

SYSTEM ARCHITECTURE

MENTAL MODELS

Theory Based Approaches

Process Tracing

Process Tracing

- **Process Tracing involves testing and verifying each step of the theory of change**

- **It investigates causal mechanisms using uses logic tests ("if X, then Y") to check whether steps are necessary or sufficient**
  - Mathematically, this is derived from set theory on presence or absence of a mechanism
  - This is *different* from statistical tests of causality between variables across large n cases
  - It resembles how judges, detectives, or documentary filmmakers piece together evidence

- **It is designed to support adaptive learning**
  - Verdicts on the extent of how each step is working are updated as new evidence comes in
  - The TOC itself can be updated as it evolves

- **It is very useful in the context of innovation and scaling**
  - It clarifies how an intervention works, revealing the mechanisms and processes that serve as the blueprint for scaling to new entities, regions, or contexts.
  - Verifying which steps are truly necessary disciplines the design and leads to a cost-effective minimum viable intervention for scale

- **It is a within-case method applied to a specific case**

IMAGO
Global Grassroots

How to decide when to use Process Tracing?

Pros

- Gives you a sense of the process and how an intervention works → Ultimately helps to generate standard operating procedures for scale

- Helps pinpoint where the intervention breaks and clear areas for improvement → this creates space for adaptive learning

- Amenable to all kinds of qualitative and quantitative evidence (e.g., documents, surveys, etc.)

- Conducive for highly complex settings
  - when large sample sizes may not be possible
  - where random allocation is not possible

- Cost-effective and relatively less time-consuming

- Can generate insights on causal mechanisms, especially if something is not working, using logic-based tests

- Allows for change and adaptation, especially as interpretation unfolds as data and evidence emerge (in the spirit of Bayesian Updating

Cons

- Doesn't give a precise estimate of the magnitude of causal effects

- Does not give statistical significance or attribution to change (even as it gives a sense of contribution to change)

- In practice, application varies a lot depending on the specificities of the case

- Requires sound logic and judgment and requires additional work to synthesize/interpret

7 Steps for Process Tracing

Step 1 Build the Theory of Change (ToC)

Step 2 Assess Necessity/Sufficiency for each step

Step 3 Use Evidence to test each step of the ToC

Step 4 Form Verdicts (on confidence levels) for each step

Step 5 Form a Final Verdict on the overall process or mechanism

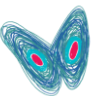**Step 6** Brainstorm & prototype areas for improvement

Step 7 Understand the final verdict with respect to data on final outcomes
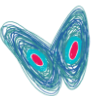
A Short Illustrative Example

Problem: Unemployed Youth

Existing Intervention Strategy: Skills Vocational Training

Step 1 Build a Theory of Change

- In AE, we use **system maps** and **participatory workshops** to develop and align on a **ToC**
- By ToC, we mean the **sequence of steps** through which an intervention leads to its intended outcomes — unpacking the "black box" between action and impact
- We **don't frame this in terms of inputs, activities, or outputs** although this may be used
- We focus on **underlying mechanisms** —*how it works* — which forms the core insight for scaling in other contexts

Intervention: Skills Vocational training for unemployed youth

| **ToC Step 1** Government department authorizes a skills center in a district | **ToC Step 2** Skills training centers are set up by the government in the district | **ToC Step 3** Teachers are hired and trained well and on time by state level master trainers | **ToC Step 4** Youth are enrolled in the training center | **ToC Step 5** Most youth attend, complete min. program requirements, and learn skills | **ToC Step 6** Most youth attend a mandatory internship | **ToC Step 7** Youth attend mandatory job fairs | **ToC Step8** Youth complete the program and get certification | **ToC Step 9** Several youth from the center get jobs after training | **Outcome** Decrease in unemployed youth |

Step 2 Assess Necessity/Sufficiency for each step

This involves understanding relationships between steps
Necessity – Would this step have to be present for the next step to take place?
Sufficiency – Would the presence of this step itself ensure the next step?
Level of dependence – Do these steps happen in parallel or in a sequence?

→ Step is **necessary** for next step   ⇒ Step is **sufficient** for next step   ⇔ Step is **necessary and sufficient** for next step

+ Step takes place **in parallel** with another step

Intervention: Skills Vocational training for unemployed youth

ToC Step 1	ToC Step 2	ToC Step 3	ToC Step 4	ToC Step 5	ToC Step 6	ToC Step 7	ToC Step8	ToC Step 9	Outcome
Government department authorizes a skills center in a district	Skills training centers are set up by the government in the district	Teachers are hired and trained well and on time by state level master trainers	Youth are enrolled in the training center	Most youth attend, complete min. program requirements, and learn skills	Most youth attend a mandatory internship	Youth attend mandatory job fairs	Youth complete the program and get certification	Several youth from the center get jobs after training	Decrease in unemployed youth

The **+** implies that after Govt. authorization, the setting up of the skills training center, and hiring/training of teachers happen in parallel in practice.

💡 **Observation/Tip**
The **+** breaks some of the linearity of the ToC which makes it more amenable to complex settings!

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Step 2 Assess Necessity/Sufficiency for each step

This involves understanding relationships between steps

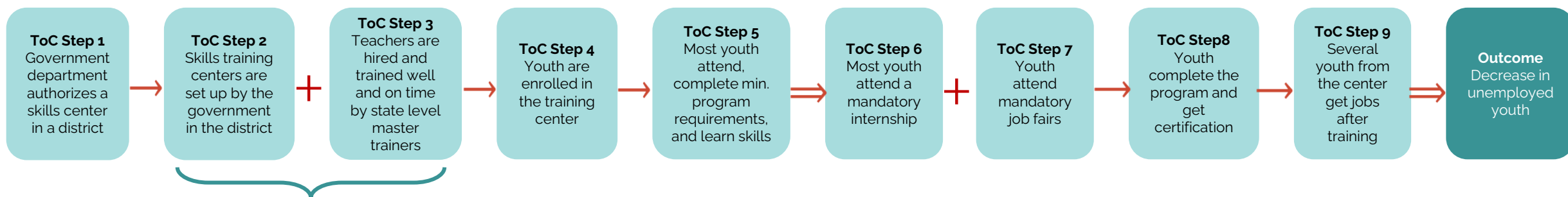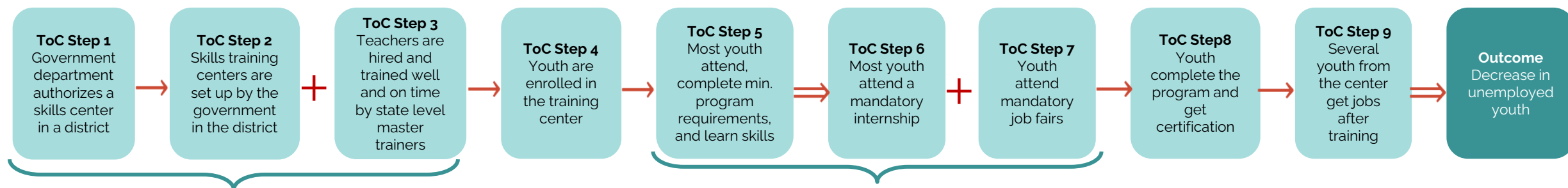**Necessity** – Would this step have to be present for the next step to take place?

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→ Step is **necessary** for next step   ⇒ Step is **sufficient** for next step   ⇔ Step is **necessary and sufficient** for next step

✛ Step takes place **in parallel** with another step

Intervention: Skills Vocational training for unemployed youth

| ToC Step 1 Government department authorizes a skills center in a district | ToC Step 2 Skills training centers are set up by the government in the district | ToC Step 3 Teachers are hired and trained well and on time by state level master trainers | ToC Step 4 Youth are enrolled in the training center | ToC Step 5 Most youth attend, complete min. program requirements, and learn skills | ToC Step 6 Most youth attend a mandatory internship | ToC Step 7 Youth attend mandatory job fairs | ToC Step8 Youth complete the program and get certification | ToC Step 9 Several youth from the center get jobs after training | Outcome Decrease in unemployed youth |

Testing necessity
Would Step 1 have to be present for Step 2 and Step 3 to take place? Yes! We need govt. authorizations to set up a center and start govt. sponsored training of teachers
→ **Step 1 is necessary for Step 2 and Step 3**

Testing sufficiency
Would Step 1 ensure/imply Step 2 & Step 3? No! Even with govt. authorizations, payment delays and implementation issues can prevent the setting up of center and trainings
→ **Step 1 is NOT sufficient for Step 2 and Step 3**

Testing necessity
Would Step 5 have to be present for Step 6 and Step 7 to take place? No! Youth can attend internships and job fairs without attending this skills training program
→ **Step 5 is NOT necessary for Step 6 and Step 7**

Testing sufficiency
Would Step 5 ensure/imply Step 6 & Step 7? Yes! Completing the min. program requirements involves the internship and attending the job fairs (as they are mandatory)
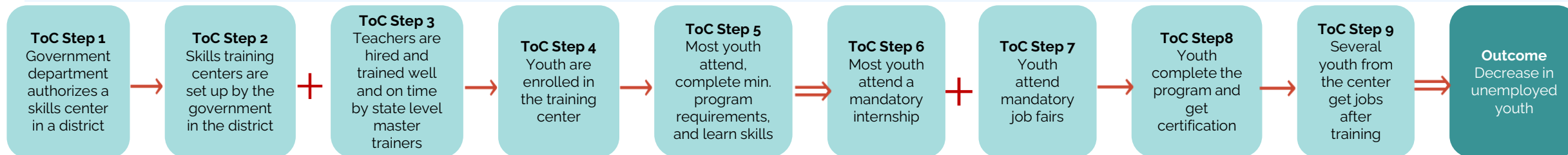→ **Step 5 is sufficient for Step 6 and Step 7**

Observation/Tip
Testing necessity and sufficiency ensures a tightly linked ToC and helps assess which steps truly matter, streamlining the overall process.

Step 3 Use Evidence to test each step of the ToC

This entails detailing the evidence underlying each step. The example below shows an illustration for the first 5 steps. We assess evidence on two dimensions—**strength of evidence** and **quality of evidence**

| **ToC Step 1** Government department authorizes a skills center in a district | **ToC Step 2** Skills training centers are set up by the government in the district | **ToC Step 3** Teachers are hired and trained well and on time by state level master trainers | **ToC Step 4** Youth are enrolled in the training center | **ToC Step 5** Most youth attend, complete min. program requirements, and learn skills | **ToC Step 6** Most youth attend a mandatory internship | **ToC Step 7** Youth attend mandatory job fairs | **ToC Step8** Youth complete the program and get certification | **ToC Step 9** Several youth from the center get jobs after training | **Outcome** Decrease in unemployed youth |

Evidence → Indicates clarity of result (existence of direction) and size of result (magnitude)

- **Detailed Central govt advisory issued** from Sep 2023 authorizing centers in 3 districts

- **News on govt plans to set up 50 centers in the next 10 years**

- **Most teachers are hired**
- **Pace of training is too fast and few teachers attend**

- **75% of the affected youth aware of the center**
- **Of those aware, 90% enrolled**

- **Attendance after enrolled is 57%**

Criteria for **Strength** of Evidence

Inconclusive. No clear result because the evidence offers no meaningful interpretation for the current hypothesis

Directionality of the **evidence is mixed**, i.e., the result is less clear because all evidence may not point in the same direction

Directionality of the evidence is clear, i.e., **there is a clear result (positive or negative)**. Where applicable, the magnitude of the result (i.e., the extent to which it is positive or negative) is **low**.

Directionality of the evidence is clear, i.e., **there is a clear result (positive or negative)**. Where applicable, the magnitude of the result (i.e., the extent to which it is positive or negative) is **high**
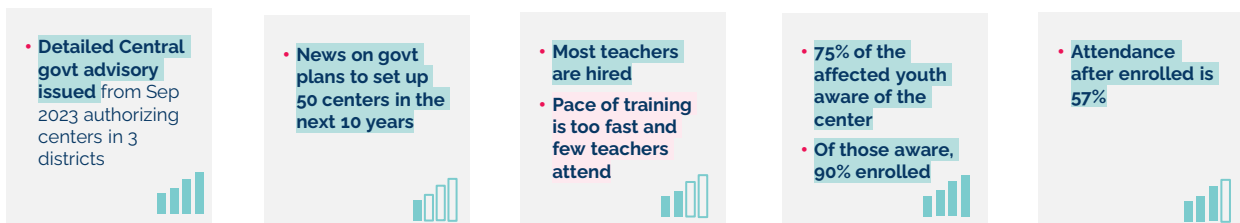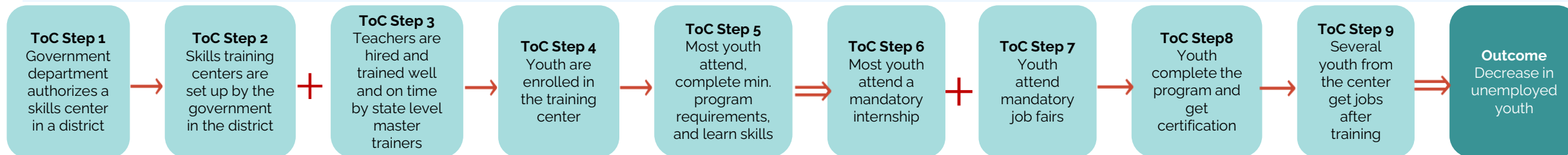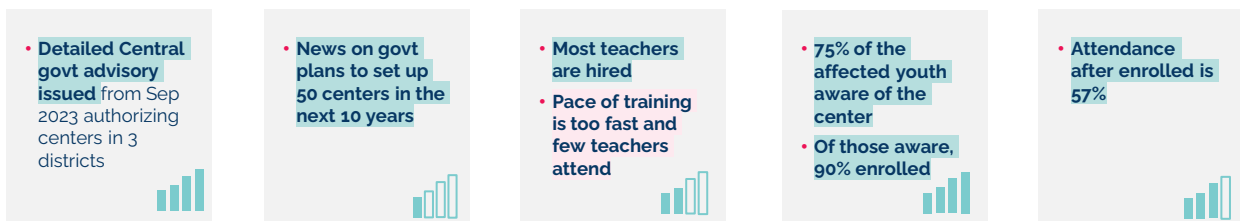
Step 3 Use Evidence to test each step of the ToC

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| ToC Step 1 Government department authorizes a skills center in a district | ToC Step 2 Skills training centers are set up by the government in the district | + | ToC Step 3 Teachers are hired and trained well and on time by state level master trainers | ToC Step 4 Youth are enrolled in the training center | ToC Step 5 Most youth attend, complete min. program requirements, and learn skills | ToC Step 6 Most youth attend a mandatory internship | + | ToC Step 7 Youth attend mandatory job fairs | ToC Step8 Youth complete the program and get certification | ToC Step 9 Several youth from the center get jobs after training | Outcome Decrease in unemployed youth |

Evidence → Indicates clarity of result (existence of direction) and size of result (magnitude)

- Detailed Central govt advisory **issued** from Sep 2023 authorizing centers in 3 districts

- News on govt plans to set up 50 centers in the next 10 years

- Most teachers are hired
- Pace of training is too fast and few teachers attend

- 75% of the affected youth aware of the center
- Of those aware, 90% enrolled

- Attendance after enrolled is 57%

Criteria for **Quality** of Evidence

Source(s) **are not reliable or unbiased**

Source(s) **may not be reliable or unbiased**

Source(s) are reliable and unbiased. **Sources may not be varied or may be correlated.** If applicable, sources/sample are representative of population of interest

Source(s) are reliable and unbiased. **Sources are varied and uncorrelated and can be independently verified**. If applicable, sources/sample are representative of population of interest

Source → Indicator of Data Quality, i.e,. reliability, bias, variation, representativeness

- Govt. Order documents or letters
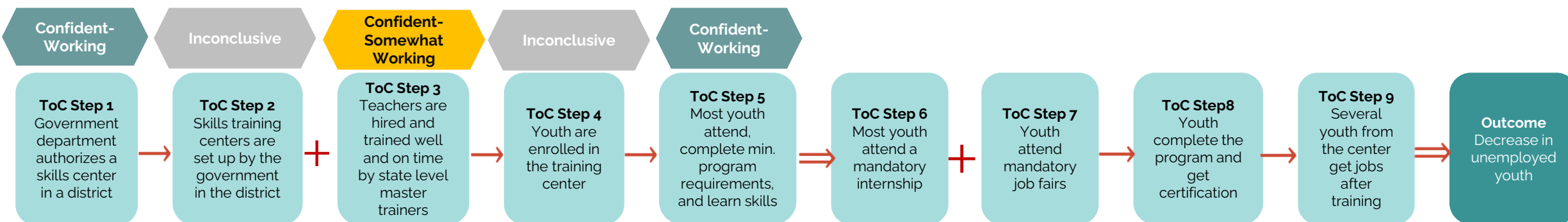
- Local tabloid newspaper story during election season

- Skilling center employment roster
- Interviews with teachers on training
- Attendance from program data

- Quant survey on awareness low n)
- Skilling center data on enrollment

Enrollment data has not been updated

- Skilling center data on attendance

Attendance is taken daily and recorded

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Step 4 Form Verdicts (on confidence levels) for each step

Confident-Working	Inconclusive	Confident-Somewhat Working	Inconclusive	Confident-Working

ToC Step 1 Government department authorizes a skills center in a district → **ToC Step 2** Skills training centers are set up by the government in the district + **ToC Step 3** Teachers are hired and trained well and on time by state level master trainers → **ToC Step 4** Youth are enrolled in the training center → **ToC Step 5** Most youth attend, complete min. program requirements, and learn skills ⇒ **ToC Step 6** Most youth attend a mandatory internship + **ToC Step 7** Youth attend mandatory job fairs → **ToC Step8** Youth complete the program and get certification → **ToC Step 9** Several youth from the center get jobs after training ⇒ **Outcome** Decrease in unemployed youth

Evidence → Indicates clarity of result (existence of direction) and size of result (magnitude)

- **Detailed Central govt advisory issued** from Sep 2023 authorizing centers in 3 districts

- **News on govt plans to set up 50 centers in the next 10 years**

- **Most teachers are hired**
- **Pace of training is too fast and few teachers attend**

- **75% of the affected youth aware of the center**
- **Of those aware, 90% enrolled**

- **Attendance after enrolled is 57%**

Source → Indicator of Data Quality, i.e,. reliability, bias, variation, representativeness

- Govt. Order documents or letters

- Local tabloid newspaper story during election season

- Skilling center employment roster
- Interviews with teachers on training
- Attendance from program data

- Quant survey on awareness low n)
- Skilling center data on enrollment

- Skilling center data on attendance

Enrollment data has not been updated

Attendance is taken daily and recorded

Criteria for **Verdicts**

Verdicts depend on both **strength of evidence** and **quality of evidence**

Confidence Levels	Criteria	Implied Strength	
		Evidence	Source
Confident-Working	Result is **clearly positive** (i.e., causal step is working) **AND** sources are **reliable and unbiased**	OR / AND / OR	
Confident-Somewhat Working	Result is **mixed** (i.e., for some it works, others it does not) **AND** sources are **reliable and unbiased**	AND / OR	
Inconclusive	Result is **unclear OR** sources **may not be or are not reliable and unbiased**	OR / OR	
Confident Not Working	Result is **clearly negative** (i.e., causal step is not working) **AND** sources are **reliable and unbiased**	OR / AND / OR	

Step 4 Form Verdicts (on confidence levels) for each step

Confident-Working	New ! Confident-Working	Confident-Somewhat Working	Inconclusive	Confident-Working

ToC Step 1 Government department authorizes a skills center in a district

→

ToC Step 2 Skills training centers are set up by the government in the district

+

ToC Step 3 Teachers are hired and trained well and on time by state level master trainers

→

ToC Step 4 Youth are enrolled in the training center

→

ToC Step 5 Most youth attend, complete min. program requirements, and learn skills

→

ToC Step 6 Most youth attend a mandatory internship

+

ToC Step 7 Youth attend mandatory job fairs

→

ToC Step8 Youth complete the program and get certification

→

ToC Step 9 Several youth from the center get jobs after training

→

Outcome Decrease in unemployed youth

Evidence → Indicates clarity of result (existence of direction) and size of result (magnitude)

- **Detailed Central govt advisory issued** from Sep 2023 authorizing centers in 3 districts

- **News on govt plans to set up 50 centers in the next 10 years**
- **New !** **5 centers set up and registered**
  New !

- **Most teachers are hired**
- **Pace of training is too fast and few teachers attend**

- **75% of the affected youth aware of the center**
- **Of those aware, 90% enrolled**

- **Attendance after enrolled is 57%**

Source → Indicator of Data Quality, i.e,. reliability, bias, variation, representativeness

- Govt. Order documents or letters

- Local tabloid newspaper story during election season
- **New !** Govt website and field visits
  New !

- Skilling center employment roster
- Interviews with teachers on training
- Attendance from program data

- Quant survey on awareness (low n)
- Skilling center data on enrollment

- Skilling center data on attendance

Observation/Tip
Process tracing allows continuous updates to evidence strength, data quality, and verdicts as new information emerges.
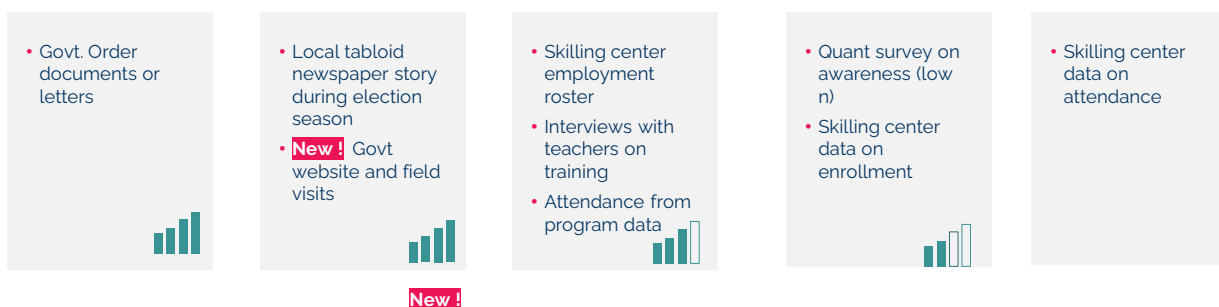
The example on the left shows how new evidence revised the verdict from inconclusive to confident working

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Step 4 Form Verdicts (on confidence levels) for each step

Eventually we have verdicts for each step of the theory of change (see below an example for all steps)

Confident-Working	Confident-Working	Confident-Somewhat Working	Inconclusive	Confident-Working	Confident-Working	Confident-Not Working	Confident-Somewhat Working	Confident-Not Working

ToC Step 1
Government department authorizes a skills center in a district

→

ToC Step 2
Skills training centers are set up by the government in the district

+

ToC Step 3
Teachers are hired and trained well and on time by state level master trainers

→

ToC Step 4
Youth are enrolled in the training center

→

ToC Step 5
Most youth attend, complete min. program requirements, and learn skills

⇒

ToC Step 6
Most youth attend a mandatory internship

+

ToC Step 7
Youth attend mandatory job fairs

→

ToC Step8
Youth complete the program and get certification

→

ToC Step 9
Several youth from the center get jobs after training

→

Outcome
Decrease in unemployed youth

Step 5 Form a **Final** **Verdict on the overall process or mechanism**

This involves using all the verdicts on each step to form an interpretation on the overall process

Confident-Working	Confident-Working	Confident-Somewhat Working	Inconclusive	Confident-Working	Confident-Working	Confident-Not Working	Confident-Somewhat Working	Confident-Not Working

ToC Step 1
Government department authorizes a skills center in a district

ToC Step 2
Skills training centers are set up by the government in the district

+

ToC Step 3
Teachers are hired and trained well and on time by state level master trainers

ToC Step 4
Youth are enrolled in the training center

ToC Step 5
Most youth attend, complete min. program requirements, and learn skills

ToC Step 6
Most youth attend a mandatory internship

+

ToC Step 7
Youth attend mandatory job fairs

ToC Step8
Youth complete the program and get certification

ToC Step 9
Several youth from the center get jobs after training
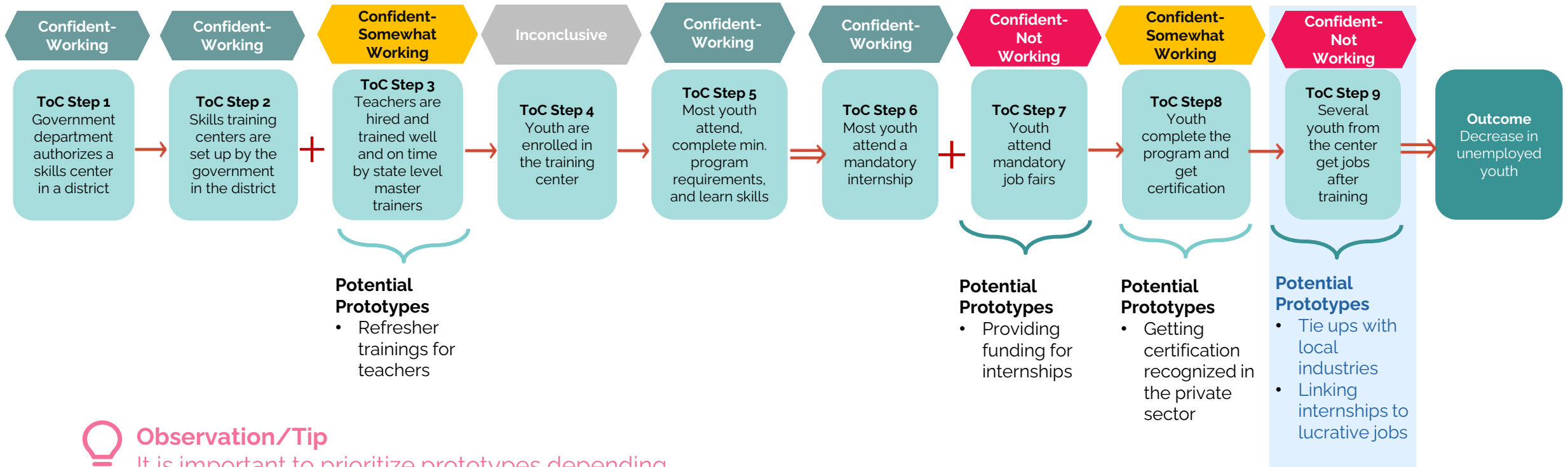
Outcome
Decrease in unemployed youth

Example of a Final Verdict

Skilling Centers are teaching youth new skills but do not translate to jobs, perhaps due to low labor demand, and because the skills needed for the market changing rapidly

Step 6 Brainstorm & prototype areas for improvement

Parts of the casual chain that are somewhat working or not working are potential areas for trying new prototypes

Confident-Working	Confident-Working	Confident-Somewhat Working	Inconclusive	Confident-Working	Confident-Working	Confident-Not Working	Confident-Somewhat Working	Confident-Not Working	
ToC Step 1 Government department authorizes a skills center in a district	**ToC Step 2** Skills training centers are set up by the government in the district	**ToC Step 3** Teachers are hired and trained well and on time by state level master trainers	**ToC Step 4** Youth are enrolled in the training center	**ToC Step 5** Most youth attend, complete min. program requirements, and learn skills	**ToC Step 6** Most youth attend a mandatory internship	**ToC Step 7** Youth attend mandatory job fairs	**ToC Step8** Youth complete the program and get certification	**ToC Step 9** Several youth from the center get jobs after training	**Outcome** Decrease in unemployed youth

Potential Prototypes
• Refresher trainings for teachers

Potential Prototypes
• Providing funding for internships

Potential Prototypes
• Getting certification recognized in the private sector

Potential Prototypes
• Tie ups with local industries
• Linking internships to lucrative jobs
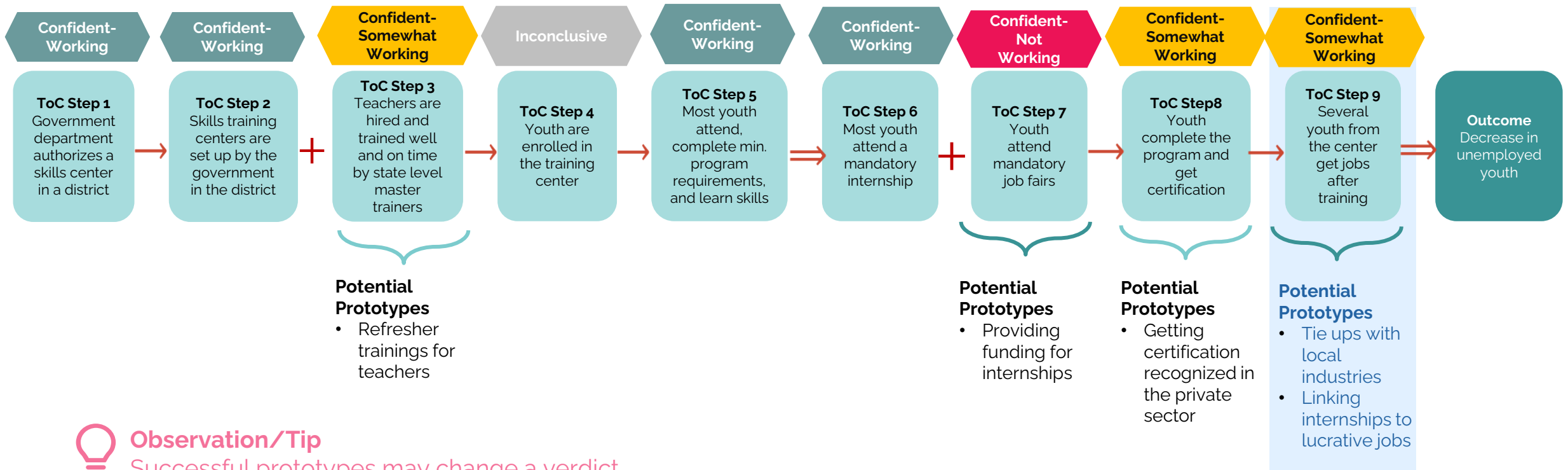
Observation/Tip
It is important to prioritize prototypes depending on which is most critical to activate the process or mechanism

In this case, the most critical was lack of jobs after vocational training based on jobs data

Step 6 Brainstorm & prototype areas for improvement

Part of the casual chain that are somewhat working or not working are potential areas for trying new prototypes
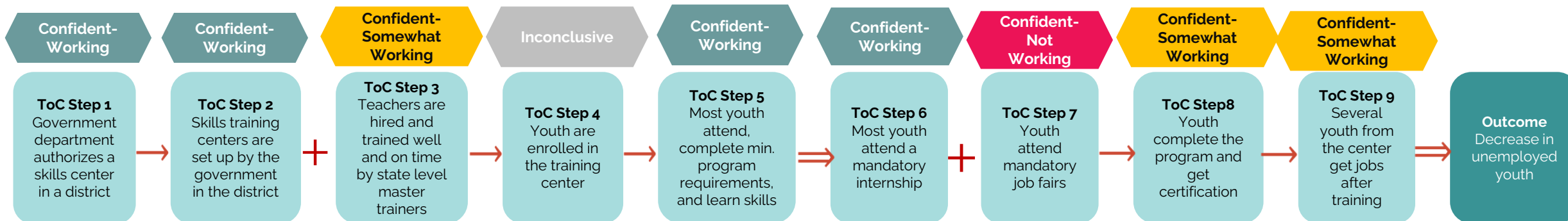
Confident-Working	Confident-Working	Confident-Somewhat Working	Inconclusive	Confident-Working	Confident-Working	Confident-Not Working	Confident-Somewhat Working	Confident-Somewhat Working	
ToC Step 1 Government department authorizes a skills center in a district	**ToC Step 2** Skills training centers are set up by the government in the district	**ToC Step 3** Teachers are hired and trained well and on time by state level master trainers	**ToC Step 4** Youth are enrolled in the training center	**ToC Step 5** Most youth attend, complete min. program requirements, and learn skills	**ToC Step 6** Most youth attend a mandatory internship	**ToC Step 7** Youth attend mandatory job fairs	**ToC Step8** Youth complete the program and get certification	**ToC Step 9** Several youth from the center get jobs after training	**Outcome** Decrease in unemployed youth

Potential Prototypes
• Refresher trainings for teachers

Potential Prototypes
• Providing funding for internships

Potential Prototypes
• Getting certification recognized in the private sector

Potential Prototypes
• Tie ups with local industries
• Linking internships to lucrative jobs

Observation/Tip
Successful prototypes may change a verdict

The example on the right shows how the prototype worked resulting in the verdict changing from confident not working **to** somewhat confident working
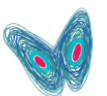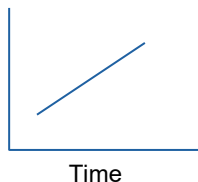
Step 7 Understand the final verdict with respect to data on final outcomes

Tracking outcomes help contextualize and make sense of contribution to change

Confident-Working	Confident-Working	Confident-Somewhat Working	Inconclusive	Confident-Working	Confident-Working	Confident-Not Working	Confident-Somewhat Working	Confident-Somewhat Working	
ToC Step 1 Government department authorizes a skills center in a district	**ToC Step 2** Skills training centers are set up by the government in the district	**ToC Step 3** Teachers are hired and trained well and on time by state level master trainers	**ToC Step 4** Youth are enrolled in the training center	**ToC Step 5** Most youth attend, complete min. program requirements, and learn skills	**ToC Step 6** Most youth attend a mandatory internship	**ToC Step 7** Youth attend mandatory job fairs	**ToC Step8** Youth complete the program and get certification	**ToC Step 9** Several youth from the center get jobs after training	**Outcome** Decrease in unemployed youth

Scenario 1: Positive Outcome **increases**

Outcome: Youth Employment / Time

Consistent with the hypothesis that the intervention contributed to the outcome (especially as in this example, most necessary steps are found to be working) **but does not confirm it**. Further assessment is needed to contextualize and rule out other contributing factors. Note, in this example, the process is working without job fairs attendance. This may be something to cut in a minimum viable intervention or attempt to improve to examine if the added benefits create a meaningful difference.

Scenario 2: Positive Outcome **decreases**

Outcome: Youth Employment / Time
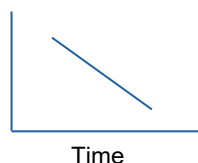
This offers prima facie evidence that the hypothesis that the intervention contributed to the outcome does not hold but does not fully eliminate it (especially as in this example, most necessary steps are found to be working). Either intervention design is flawed or there is a need to fix a part of the process not working or there are adverse economic shocks. Further assessment is needed to confirm or negate these alternative hypotheses.

Practical Observation/Tip
The scenarios and their interpretations are different depending on the verdicts on each step and the final verdict of the mechanism. For sake of an example, if a necessary step early in the process is not working, say, ToC Step 2 on setting up centers, then the whole mechanism is not working, regardless of the trend or movement in outcomes. We examine different outcome and process tracing verdict scenarios next.
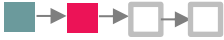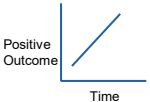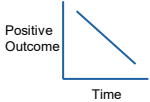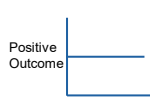
Step 7 Understand the final verdict with respect to data on final outcomes

Here the **hypothesis** is that the intervention and its causal mechanism contributed to improved outcomes; the **alternative hypothesis** is that it did not and other factors did, owing to issues in technical design, process, or implementation fidelity **or** adverse external shocks

Interpretation and Actions based on outcome and process tracing final verdict scenarios

Process Tracing Final Verdict Scenarios

Outcome Scenarios	1. At least one critical necessary step is not working	2. Final verdict is that the overall process is somewhat working with low-to-medium fidelity	3. Final verdict is that the overall process is working with high fidelity
A. Positive Outcome increases post intervention		**A2.** **Weakly supports the hypothesis** but needs (1) further assessment of other factors to fully eliminate alternative hypotheses, and (2) improvements in fidelity to analyze how it impacts outcomes (moving to scenario **A3, B3**, or **C3**)	**A3.** **Consistent with the hypothesis** but needs further assessment of other factors to fully eliminate alternative hypotheses
B. Positive Outcome decreases post intervention	**A1, B1, C1 Eliminates Hypothesis**	**B2.** **Prima facie evidence weakly suggests that the hypothesis does not hold but does not eliminate it.** One needs further experimentation and testing of outcomes with high(er) fidelity implementation: if outcomes still decline, we are in scenario **B3,** if they don't we are in scenario **A3** or **C3.**	**B3.** **This is prima facie evidence that the hypothesis does not hold but does not eliminate it.** One needs assessment of other factors to confirm or negate alternative hypotheses. It may be that the intervention prevented an even steeper decline in outcomes.
C. Positive Outcome is stagnant post intervention		**B2.** **Prima facie evidence weakly suggests that the hypothesis may not hold but does not eliminate it** One needs further experimentation and testing of outcomes with high(er) fidelity implementation: if outcomes are still stagnant, we are in scenario **C3,** if they don't we are in scenario **A3** or **B3.**	**C3.** **This is prima facie evidence that the hypothesis may not hold but does not eliminate it.** It needs assessment of other factors to confirm alternative hypotheses. It may be that there is a lag/delay in improving the outcome or that the intervention prevented a decline.

Practical Observation/Tip Note process tracing does not provide statistically precise estimates of the size of an intervention's contribution to outcomes. For this specific purpose, RCTs or quasi experimental methods are better suited. Nonetheless, indications or ranges of this size can be inferred, especially when process tracing is combined with assessment of other factors and comparisons with appropriate cases. **We suggest at least moving to Scenario 3 before considering RCT or quasi experimental evidence**.
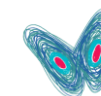
Iterative Approaches

Agile for Grassroots

Agile for Grassroots

- Agile emerged in the 1990s in the tech industry as a management technique to innovate new software
    - It essentially involves rapid cycles (or **"sprints"**) of testing, learning, and adaptation
    - Key principles include **frequent iteration**, **user-centered design**, **continuous learning**, **and testing small prototypes**

- **Agile for Grassroots** adapts this to the complex realities of development work
    - Sprints are longer, as they often need to adjust to longer development timelines, e.g., school schedules, agricultural cycles, or government processes etc.
    - Testing in development contexts often requires navigating social norms, incentives, and relationships across multiple stakeholders
    - Insights involve triangulating multiple sources of evidence; qualitative and quantitative
    - Data may not be readily available, and success may have multiple dimensions

- This is **useful in making improvements in the gaps highlighted in process tracing**

How to decide when to consider Agile for Grassroots?
The key is to carefully consider the pros and cons relative to the purpose, context, and scope for the mapping

Pros

- Small prototypes reveal what works (and what doesn't) early, reducing the cost of failure, or worse, premature scaling or RCTs

- The solution is naturally adapted to the changing system in the process

- The process places the user at the center

- It helps the organization develop the habit of sensemaking and course correction, and promotes a culture of continuous learning

- It empowers teams to take ownership of the solution

- It accelerates the speed of learning

Cons

- Sprints in development contexts take time and patience, and require systematic follow-through

- It requires the team to have flexibity, autonomy, clear roles and coordination across different departments

- It relies on building habits, and having the capacity to fail, requiring mindset shifts in some entities

- It requires buy-in & trust across stakeholders and within the organization

- It is more challenging at higher levels of scale

IMAGO
Global Grassroots

4 Steps for Agile for Grassroots

These four steps form a sprint

Step 1 Identify & Define the Problem for the user

Step 2 Ideate & Design a prototype to solve the problem

Step 3 Deploy & Test the prototype with evidence

Step 4 Identify actionable learning & redefine the problem

Rinse and repeat!

Observation/Tip
A sprint often ends in one of two ways: the prototype doesn't work, revealing the specific blockage to address next, or it works but uncovers different problems. In both cases, sprint learning reframes the problem for the next cycle. As a result, it usually takes several sprints to arrive at a workable innovation. Typically, the end of the sprint is a moment for reflection and recalibration, where teams meet to assess what, what didn't and what to change for the next sprint.
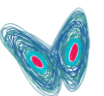
A Short Illustrative Example
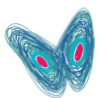
Problem: SEWA Health Cooperative, Lok Swasthya Mandali, is not generating income for its women commission-based agents

Goal of Agile sprints: How can we strengthen the commission-based income channel for women in LSM

Source: Scaling Up Development Impact, Guerrero, et al., 2023
Applications of an Adaptive Evaluation approach to assess SEWA's Women's Enterprise Support System, Yadav et al, 2024
Based on Imago Global grassroots' work with SEWA on a Gates Foundation Grant

LSM an introduction
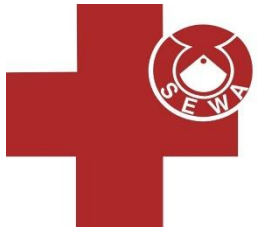
Sector	Health Products & Services
Location	Gujarat
Year Founded	1990
Entity Type	Healthcare Cooperative
# of Members	1800
Main Business Line	• Produces and sells ayurvedic medicine; • Runs pharmacies • Performs community service of increasing health awareness

- LSM Staff began the agile management process with identifying a challenging problem to address

- They agreed to work on capacity building of their sales commission agents (Sakhi's) who sell allopathic and ayurvedic medicines

- The sales commission channel contributes little to Sakhi's income, and this has the most potential for improving members lives

- This began **a year long process over four agile sprints with evaluation informing decision-making throughout**
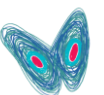
Step 1 **Identify & Define the Problem for the user**

Identifying
the Problem

LSM Staff decides to
work on on capacity
building of their
commission agents

Feb
2022

Mar
2022

Sprint 1

Identifying the Problem

LSM Staff decides to work on on capacity building of their commission agents

Sprint 1
Product Training + New Incentive Structure

- Agile sprint begins
- Product training
- New incentive structure

Feb 2022

Mar 2022

Apr 2022

May 2022

Evidence & Insights

- Sakhis report that the LSM Sales Handbook isn't very effective
- With training, Sakhis have learnt about ingredients, benefits, and proper use of the products
- Sakhis mentioned they are struggling with how to sell products

Key Actionable Learning
Interaction with Sakhis suggests the need for greater sales training

Step 2 Ideate & Design a prototype to solve the problem

Step 3 Deploy & Test the prototype with evidence

Observation/Tip
Each sprint's specific goals guide the kind of evidence, but in general a mix of quant and qual triangulating from multiple sources is ideal

Step 4 Identify actionable learning & redefine the problem

Sprint 2

Identifying the Problem

LSM Staff decides to work on on capacity building of their commission agents

Sprint 1
Product Training + New Incentive Structure

- Agile sprint begins
- Product training
- New incentive structure

Sprint 2
Sales Training

- Sales training
- Regular monitoring whether incentives are timely

Feb 2022   Mar 2022   Apr 2022   May 2022   Jun 2022   Jul 2022

Evidence & Insights

- Sakhis report that the LSM Sales Handbook isn't very effective
- With training, Sakhis have learnt about ingredients, benefits, and proper use of the products
- Sakhis mentioned they are struggling with how to sell products

Evidence & Insights

- Sakhis only know about the ₹ 1500 sales incentive
- ₹ 1500 incentives became known only when gifts were awarded
- The incentive simply acts as a bonus, and is not a motivating factor to increase sales

Key Actionable Learning
Interaction with Sakhis suggests the need for greater sales training

Key Actionable Learning
Need to improve the communication of the incentive (in Sprint 1), and perhaps introduce a smaller incentive

Step 2 Ideate & Design a prototype to solve the problem

Step 3 Deploy & Test the prototype with evidence

Step 4 Identify actionable learning & redefine the problem

Iterative Tools | Agile for Grassroots

Sprint 3

Identifying the Problem
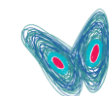
LSM Staff decides to work on on capacity building of their commission agents

Sprint 1
Product Training + New Incentive Structure

- Agile sprint begins
- Product training
- New incentive structure

Sprint 2
Sales Training

- Sales training
- Regular monitoring whether incentives are timely

Sprint 3
Improving Communication of Incentives+ New Incentive

- Refreshed communication strategy for incentives
- A new small incentive for a more achievable level of sales that is given immediately– the idea was to provide quick wins

| Feb 2022 | Mar 2022 | Apr 2022 | May 2022 | Jun 2022 | Jul 2022 | Aug 2022 | Sep 2022 | Oct 2022 |

Evidence & Insights

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Evidence & Insights

- Sakhis only know about the ₹ 1500 sales incentive
- ₹ 1500 incentives became known only when gifts were awarded
- The incentive simply acts as a bonus, and is not a motivating factor to increase sales

Evidence & Insights

- 90% of the Sakhis knew about the prevailing incentive structure.
- The ₹500 incentive was the most popular because people get to receive the benefit instantly
- 70% increase in members who availed incentives greater than ₹500
- Sakhi's are unaware of how incentives impact their profits – only 3.5% of Sakhis knew even a rough figure around the profits they made last month

Key Actionable Learning
Interaction with Sakhis suggests the need for greater sales training

Key Actionable Learning
Need to improve the communication of the incentive (in Sprint 1), and perhaps introduce a smaller incentive

Key Actionable Learning
Incentives are most effective when (1) they are achievable, (2) communicated well, and (3) provided immediately

Need to make Sakhi's aware of profits

Sprint 4

Identifying the Problem

LSM Staff decides to work on on capacity building of their commission agents

Sprint 1
Product Training + New Incentive Structure

- Agile sprint begins
- Product training
- New incentive structure

Sprint 2
Sales Training

- Sales training
- Regular monitoring whether incentives are timely

Sprint 3
Improving Communication of Incentives+ New Incentive

- Refreshed communication strategy for incentives
- A new small incentive for a more achievable level of sales that is given immediately– the idea was to provide quick wins

Sprint 4
Improving Communication of the Impact of Incentives on Profit

- Profit calculation training as part of an improved communication strategy
- Focusing on developing a core group of Sakhis that achieve high sales

| Feb 2022 | Mar 2022 | Apr 2022 | May 2022 | Jun 2022 | Jul 2022 | Aug 2022 | Sep 2022 | Oct 2022 | Nov 2022 | Dec 2022 | Jan 2023 |

Evidence & Insights

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- With training, Sakhis have learnt about ingredients, benefits, and proper use of the products
- Sakhis mentioned they are struggling with how to sell products

Evidence & Insights

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- Sakhi's are unaware of how incentives impact their profits – only 3.5% of Sakhis knew even a rough figure around the profits they made last month

Evidence & Insights

- 150% increase in sakhis selling more than INR 1000 compared to the last sprint

Key Actionable Learning
Interaction with Sakhis suggests the need for greater sales training

Key Actionable Learning
Need to improve the communication of the incentive (in Sprint 1), and perhaps introduce a smaller incentive

Key Actionable Learning
Incentives are most effective when (1) they are achievable, (2) communicated well, and (3) provided immediately

Need to make Sakhi's aware of profits

Key Actionable Learning
It is important to make Sakhi's aware of the impact of the incentives on profits.

Working with Sakhis good at sales has high returns

Overall Results Improved Sales

Sprint 1	Sprint 2	Sprint 3	Sprint 4
Product Training + New Incentive Structure	**Sales Training**	**Improving Communication of Incentives+ New Incentive**	**Improving Communication of the Impact of Incentives on Profit**

# of Sakhi's with Sales ≥ ₹500

Apr' 22: 12, May' 22: 24, Jun' 22: 18, Jul' 22: 19, Aug' 22: 22, Sep' 22: 22, Oct' 22: 50, Nov' 22: 71, Dec' 22: 54, Jan' 23: 58, Feb' 23: 52, Mar' 23: 66

# of Sakhi's with Sales ≥ ₹1000

Apr' 22: 6, May' 22: 6, Jun' 22: 9, Jul' 22: 5, Aug' 22: 6, Sep' 22: 7, Oct' 22: 5, Nov' 22: 14, Dec' 22: 11, Jan' 23: 20, Feb' 23: 11, Mar' 23: 14

Mean Sales per Sakhi (₹)

Apr' 22: 324.0, May' 22: 421.5, Jun' 22: 479.3, Jul' 22: 465.2, Aug' 22: 410.8, Sep' 22: 443.0, Oct' 22: 456.0, Nov' 22: 581.2, Dec' 22: 568.4, Jan' 23: 709.4, Feb' 23: 546.9, Mar' 23: 588.2

How to Choose the Right Tools

Adaptive Evaluation involves a range of tools

Approaches	Description	Illustrative Tools
System Based	• Maps the history of the system and initial conditions • Makes explicit interrelationships between key actors, entities and processes • Identifies enablers and resistors of change • Evaluates the resources and capacity of the system	• **Actor Mapping** • **Dynamic Mapping** • Circular Interviews • Roleplaying • Case Studies
Theory-Based	• Unpacks mechanisms in-between the intervention and the outcome • Extracts and tests theories and assumptions behind the causal mechanism • Allows engaging with several interventions, hypotheses, and their interactions	• **Process Tracing** • Causal mapping (fishbone and Ishikawa diagrams) • RCT/Quasi-Experimental Designs • Outcome Harvesting
Iterative	• Conducts rapid prototyping, experimentation, and measurement in short sprints • Tests multiple designs and actively learns to improve designs • Builds systems for learning and regular feedback	• **Agile for Grassroots** • Design Thinking • Problem-Driven Iterative Adaptation • Beneficiary Interviews • User Journey • Process Mapping/Monitoring • Positive Deviance

Source: Scaling Up Development Impact, Guerrero, et al., 2023

Decision Maps based on questions most relevant for your current work

1. System Diagnostic

- What are the boundaries of the system of interest for the desired change?
- Who are the main actors in the system? What are their reciprocal obligations, incentives, and motivations?
- What is the history/trajectory of the system over time? What are the initial conditions of the system?
- What are enablers and resistors to the desired change within the system? What potential tailwinds and headwinds outside the system affect the desired change? Is resistance from interest or ideas?
- What are the resources, capacity, and capabilities of present in the system to implement the desired change now and in the future?
- What potential intervention(s) may lead to the desired change in the system?
- Do the intervention(s) of interest have the ability to induce the desired transformative change within the system for it to affect the outcome of interest for the intended beneficiary?
  - Does the history and the present context support the intervention?
  - Are incentives and mindsets of the main actors in the system aligned to make the intervention work?
  - Is the intervention able to leverage enablers of change and control resistors of change? Is the intervention robust to potential threats and tailwinds?
  - Is the intervention feasible given the resources, capacity, and abilities in the system?

Systems-based Approaches

2. Theory of Change

- What are some expected causal mechanism(s)/channels for the intervention(s) of interest to achieve the desired change?
- What are the explicit/implicit assumptions and theories that explain these expected causal mechanisms?
- How are the chosen intervention(s) of interest expected to interact with each other, with existing interventions, and the context of the change?
- How close was the trajectory of change of the intervention(s) of interest to the hypothesized theory of change?
  - Do the explicit/implicit assumptions or theories that underly the intervention hold?
  - Which of the expected mechanisms/channels for the intervention(s) worked?
  - What unintended or unexpected pathways and outcomes occurred?
- Do the intervention(s) of interest, crowd out, or enhance each other and existing interventions or initiatives?

Theory-based Approaches

3. Design Responsiveness

- What types of feedback are most useful for the intervention(s) of interest?
- What structures(s) can be put in place to receive regular feedback, from end beneficiaries and intermediate processes, of the intervention(s) of interest?
- What elements, if any, of the design of the intervention(s) can be potentially be modified in response to feedback?
- What elements. If any, of the process to implement the intervention can be potentially streamlined in response to the feedback?
- Are the structures to receive regular feedback from end beneficiaries of intervention(s) of interest working effectively? Do they lead to design changes?
- Have the actors influencing the intervention (s) of interest demonstrated the capacity to adapt/respond to the changing feedback/shifting context over time to improve design and process?

Iterative Approaches

Source: Scaling Up Development Impact, Guerrero, et al., 2023

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Decision Maps based on complexity

Low Complexity →→→ High Complexity

- Randomized control Trials

- Quasi Experimental Designs

- Process Tracing Process
- Mapping/ Monitoring
- Systems Dynamics

- Actor Mapping
- Circular Interviews
- Roleplaying
- Case Studies
- Causal Mapping
- Logic Models
- Agile
- Design Thinking
- Problem-Driven Iterative Adaptation
- User Journey
- Beneficiary Interviews

Decision Maps based on innovation-scaling continuum

Innovation Stage   Scaling Stage

| Exploratory/ Prototyping Stage | Experimental /Piloting Stage | Adaptation Stage | Initial Rollout | Intermediate Rollout | Large Scale Rollout |

Innovation ───────────────────────► **Scaling**

- Agile/Design Thinking with short sprints and rapid feedback
- User Journey
- Beneficiary Interviews

- Causal Mapping
- Logic Models
- Process Tracing

- Quasi Experimental Designs
- Randomized Control Trials

- Actor mapping
- Circular Interviews
- Roleplaying
- Systems Dynamics

- Case Studies
- Process Mapping/ Monitoring
- Process Tracing
- Problem-Driven Iterative Adaptation with longer sprints

Practical Observation/Tip
We typically advise against investing resources in a full-blown RCT until process tracing provides strong enough evidence that the process is having an impact. Earlier on, quick-design randomization or grassroots-adapted A/B tests, aligned with agile ways of working, can be more useful. Sometimes effects/contributions are so clear you may not need an RCT at all!

Source: Scaling Up Development Impact, Guerrero, et al., 2023

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Decision Maps based on time, cost, and effort considerations

Less Time/ Low Cost & Effort	→			More Time/ High Cost & Effort
• User Journey • Beneficiary Interviews • Circular Interviews • Roleplaying	• Causal mapping • Logic Model • Actor Mapping • Systems Dynamics • Agile/Design Thinking with short sprints and rapid feedback	• Case Studies • Process Tracing • Process Mapping/ Monitoring • Problem-Driven Iterative Adaptation with longer sprints	• Quasi Experimental Designs • Randomized Control Trials	

Source: Scaling Up Development Impact, Guerrero, et al., 2023

Discover more about AE, Scaling Up & Systems Change!

Our work has been documented in various forms

Adaptive Evaluation

Visual Brief | **Supporting Women Collective Enterprises.** *Siddharth Yadav, Siddhant Gokhale, Vivek Kaila, Anishmita Barah, Michael Walton—*Imago Global Grassroots. Sep 2025. https://imagogg.org/ideas-and-insights/supporting-women-collective-enterprises/

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Our work has been documented in various forms
Scaling Up & Systems Change

Interview | **Scaling Up Development Impact: An Interview with Author Isabel Guerrero**. *Siddhant Gokhale, Jossie Fahsbender*— Harvard Center for International Development Blog; CID Voices. May 2024 https://www.hks.harvard.edu/centers/cid/voices/scaling-development-impact-interview-author-isabel-guerrero

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Our Adaptive Evaluation & Systems Projects

Case Studies of 15 organizations globally on how they have shifted and influenced their systems

AE of an Enterprise Support System for SEWA in India

AE to support the scaling of a pedagogy and teacher training program in the state of Maranhão, Brazil

AE of getting back to school interventions in the state of Minas Gerais Brazil

Systems Diagnostic of a Gender-based Violence Portfolio in Tunisia

AE of state-level convergence of national policies in MP and Bihar in India

AE of getting back to school interventions in Recife Brazil

AE strategy to apply Pratham's TARL in Brazil

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